



1966

Western States Water Council
7000 N. E. Airport Way - Room 410
Portland, Oregon 97218

The Western States Water Council is an official state-based, -funded, and-operated intergovernmental agency responsible to the Governors of the eleven contiguous western states - Arizona, California, Colorado, Idaho, Montana, Nevada, New Mexico, Oregon, Utah, Washington and Wyoming - members of the Western Governors Conference.

WESTERN STATES WATER COUNCIL

GOVERNORS 1966

ARIZONA	Samuel P. Goddard, Jr.	Jack Williams*
CALIFORNIA	Edmund G. Brown	Ronald Reagan*
COLORADO	John A. Love	
IDAHO	Robert E. Smylie	Don Samuelson*
MONTANA	Tim M. Babcock	
NEVADA	Grant Sawyer	Paul Laxalt*
NEW MEXICO	Jack M. Campbell	David F. Cargo*
OREGON	Mark O. Hatfield	Thomas McCall*
UTAH	Calvin L. Rampton	
WASHINGTON	Daniel J. Evans	
WYOMING	Clifford P. Hansen	Stanley K. Hathaway*

*Governor-elect

WESTERN STATES WATER COUNCIL
7000 N. E. AIRPORT WAY - ROOM 410
PORTLAND, OREGON 97218
A.C. 503 - 282-9873

January 1, 1967

Governor Tim Babcock, Chairman
Western Governors' Conference
State Capitol
Helena, Montana

Dear Governor Babcock:

Transmitted herewith is the first annual report of the Western States Water Council, created by resolutions of the Western Governors' Conference in 1964 and 1965. Activities of the Council from its creation through December 31, 1966, are presented in the report.

Copies are being furnished to member States in accordance with needs as expressed by each State representative.

Very truly yours,

Raphael J. Moses/s
Raphael J. Moses
Chairman (Colorado)

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FIRST ANNUAL REPORT - 1966

WESTERN STATES WATER COUNCIL

ORGANIZATION

As a result of and by authority contained in Resolutions adopted by the Western Governors' Conference, May 3-6, 1964, and June 10-13, 1965, the Western States Water Council was formed to foster cooperation among the States of Arizona, California, Colorado, Idaho, Montana, Nevada, New Mexico, Oregon, Utah, Washington and Wyoming in the development of their water resources.

The first official meeting of the Western States Water Council was convened August 3, 1965, at Stateline, Nevada, at the call of the Honorable Grant Sawyer, Governor of Nevada and Chairman-elect of the Western Governors' Conference. Temporary Chairman Hugh A. Shamberger (Nevada) opened the meeting by introducing Governor Sawyer who welcomed the Council to Nevada and expressed his personal interest in its success. He stressed the urgency of need for westwide water planning on an interstate basis. The "Rules of Organization", previously drafted by a Task Group, were approved. Mr. Freeman Holmer (Oregon) and Mr. Raphael J. Moses (Colorado) were elected Chairman and Vice Chairman, respectively. The Chairman was authorized to appoint a Budget and Planning Committee to assist in the preparation of a budget.

The second meeting of the Council was held at Denver on November 13, 1965. Portland, Oregon, was selected as the Council headquarters. A budget of \$55,000 was approved for the remainder of the fiscal year ending June 30, 1966 (FY'66). The Budget and Planning Committee was redesignated as the Executive Committee, consisting of one representative from each member state, to be determined by the state. The Executive Committee was authorized to employ an Executive Director who would then assist the Committee in the selection of other members of the staff. The "Program for Action" was adopted (Annex 3). Congressman Wayne Aspinall (Colorado) attended the meeting and discussed features of the Water Resources Planning Act of 1965.

COUNCIL MEETINGS - 1966

The third Council meeting was convened at Phoenix, Arizona, on February 19, 1966. Governor Sam Goddard addressed the Council at lunch, stressing the urgency of Arizona's need for additional future water supply. He expressed his personal interest in the success of the Council, and his hope for rapid progress in westwide water planning. Chairman Holmer introduced Mr. Wright Hiatt, the newly appointed Executive Director, and Mr. Henry P. Caulfield, Jr., Executive Director of the national Water Resources Council, Washington, D.C. Mr. Caulfield spoke about the Water Resources Planning Act of 1965, and the activities of the national Council. Mr. G. H. Nelson of Lubbock, Texas, presented information in support of Texas' request for membership in the Western States Water Council. Six state reports on water conservation practices and programs were presented at the meeting. The other five state reports were distributed with the minutes of the meeting. The status of inventory and ultimate use studies in each state was reported. On February 20, 1966, the Central Arizona Project Association sponsored a field inspection by Council members to water-short reclamation projects in the vicinity.

ANNUAL MEETING

The regular annual meeting was convened at Seattle, Washington, on July 15, 1966. Governor Daniel J. Evans addressed the Council Members, emphasizing the need for early completion of state water resource plans and the importance of the role of the Western States Water Council in coordinating planning among the Western States. The Executive Director introduced new staff members, Mr. Norman A. Matthias, Executive Engineer; and Mr. Carter Harrison, Economic Analyst. Mr. Hiatt reviewed staff activities under the three concurrent efforts described in the "Program for Action" and submitted a staff draft of "Assumptions and Criteria" for Council consideration. Mr. Matthias reported on staff progress in preparing an up-to-date tabulation of water resource agencies in each state. The Council considered and discussed the staff draft of "Assumptions and Criteria", but none was adopted. Two working committees were authorized -- Water Policy and Legislative Committee and Water Resources Committee. Each was instructed to review the staff draft and to prepare assumptions and criteria, with the assistance of the staff, for submission to the Council. The annual election was held, and Mr. Freeman Holmer and Mr.

Raphael J. Moses were re-elected Chairman and Vice Chairman, respectively. Mr. Donel J. Lane (Oregon) was reappointed Secretary-Treasurer.

The fifth Council meeting convened in Cheyenne, Wyoming, October 14, 1966. Governor Clifford Hansen addressed the Council at a luncheon meeting. He explained why Wyoming, after first agreeing with the other states of the Colorado River Basin on the desirability of the Central Arizona Project Bill (HR 4671 - 89th Congress), was forced to reverse that position and oppose the bill. The Council approved a change to the Rules of Organization by adding a new article regarding the formation and authority of the Executive Committee. Article VIII was amended to limit terms of office of the Chairman and Vice Chairman. A proposed "Charter of the Executive Committee" was approved (Annex 4). Chairman Holmer read his letter of resignation in which he expressed his satisfaction that Vice Chairman Raphael J. Moses would succeed him.

Chairman L. H. Foote (Oregon) presented the Charter (Annex 4) and report of the Water Resources Committee. The Council approved the Charter and requested that the draft of basic principles prepared by the committee be appended to the minutes of the meeting. William S. Holden, Vice Chairman of the Water Policy and Legislative Committee, presented the Charter (Annex 4) and the report for that committee. The Committee Charter was approved. At the request of the Chairman, the Executive Director explained the background and development, by the staff, of the latest edition of the "Program for Action-Supplement". The Council tabled the document with the proviso that it could be used by the two working committees as appropriate.

Mr. Ahlquist (Washington) reported on progress on the formation of the Pacific Northwest River Basins Commission. Mr. Gookin (Arizona) reported on the status of the Colorado River Project (H.R. 4671). Mr. D'Ewart (Montana) presented retiring Chairman

Holmer a certificate of award signed by Governor Tim Babcock for outstanding service as the first Chairman of the Council.

The sixth meeting of the Council convened at Los Angeles, December 9, 1966. Chairman Foote presented the report of the Water Resources Committee and moved that the Council proceed to consider the recommended "Basic Principles" submitted to Council members with the minutes of the October 14, 1966, meeting and the recommended "Standards, Guidelines and Procedures" submitted with his report. Chairman DeConcini (Arizona) presented the report of the Water Policy and Legislative Committee and requested Council consideration of the principles for "Protection and Furtherance of State and Local Interests" contained therein.

The Council deferred action on both Committee reports until the next Council meeting. Chairman Moses suggested that a Liaison Group be formed to review the committee reports and submit recommendations to the Council prior to the next Council meeting. The suggestion was adopted.

Mr. William S. Holden (Idaho) was elected Vice Chairman to fill the unexpired term of Mr. Raphael J. Moses, who became Chairman when Mr. Freeman Holmer resigned.

Mr. Hiatt reported that the "State Agency Directory" and the "Summary Tabulation of Current Water Resources Investigations" dated November 1, 1966, prepared by the staff were being distributed to all members. He called on Dr. Ernest A. Engelbert, of California, who reported that the Directors of the Western Water Resources Research Institutes had discussed research programs of possible interest to the western states. Mr. Henry P. Caulfield, Jr., Executive Director, national Water Resources Council, reported on the

developments in various activities of that Council. On December 10 and 11, 1966, the Council and staff were guests of the Metropolitan Water District of Southern California on a field inspection trip along the Colorado River Aqueduct.

COMMITTEES

EXECUTIVE COMMITTEE

The Executive Committee was formed November 13, 1965 to expedite the employment of a staff and to act for the Council on matters requiring decisions prior to the next Council meeting. On October 14, 1966, the Council amended the Rules of Organization to include a provision for an Executive Committee and approved a Charter formalizing the duties and authority previously assigned by Council resolutions. The members of the Executive Committee were:

Arizona	-	Judge Evo DeConcini
California	-	Mr. William E. Warne
Colorado	-	Mr. Raphael J. Moses,
Idaho	-	Mr. William S. Holden,
Montana	-	Mr. Wesley A. D'Ewart
Nevada	-	Mr. Ivan P. Head
New Mexico	-	Mr. S. E. Reynolds
Oregon	-	Mr. Freeman Holmer, thru Oct. 14, 1966
		Mr. Donel J. Lane, Oct. 28-Dec. 31, 1966
Utah	-	Senator Thorpe A. Waddingham
Washington	-	Mr. H. Maurice Ahlquist
Wyoming	-	Mr. Floyd A. Bishop

Since its formation, the Executive Committee has met prior to each Council meeting. Other meetings were held at Las Vegas, April 23, 1966, in connection with the Western Governors' Conference; and at San Francisco, September 15, 1966; to receive reports of the two working committees and to consider changes in the Rules of Organization to be submitted to the Council at the next scheduled meeting. Mr. Hiatt, Executive Director, attended all committee meetings and reported staff activities. Details of staff administration

and operating policies were presented for approval. New staff work assignments and other instructions were received.

WORKING COMMITTEES

At the July 15, 1966, Council meeting, two working committees, each consisting of a representative from each member state, were formed to prepare assumptions and criteria with staff assistance. Chairman Holmer appointed Judge Evo DeConcini (Arizona), Chairman of the Water Policy and Legislative Committee, and General L. H. Foote (Oregon), Chairman of the Water Resources Committee. The committees were instructed to prepare committee charters for approval by the Council at the next regular meeting. Both committees met July 16, 1966, to organize, and to prepare for future meetings. Charters for both committees were approved by the Council on October 14, 1966.

WATER POLICY AND LEGISLATIVE COMMITTEE

The Water Policy and Legislative Committee prepared a draft charter at the July 16, 1966, meeting in Seattle. At the next meeting in San Francisco, September 14, 1966, the charter was revised and the committee drafted principles and criteria in the areas of interest assigned. The committee met in Cheyenne, October 13, 1966, and in Los Angeles, December 8, 1966, to complete its draft of "Principles for Protection and Furtherance of State and Local Interests", which was submitted to the Council December 9, 1966. Mr. Hiatt acted as secretary for this committee. Members of the Water Policy and Legislative Committee were:

Arizona -	Judge Evo DeConcini, Chairman
California -	Mr. Wesley Steiner

Colorado -	Mr. Felix L. Sparks
Idaho -	Mr. William S. Holden, Vice Chairman
Montant -	Mr. Alex McDermott
Nevada -	Mr. Elmo J. DeRicco
New Mexico -	Mr. Hilton A. Dickson
Oregon -	Mr. Eugene E. Marsh
Utah -	Mr. Dallin Jensen
Washington -	Mr. Callison Marks
Wyoming -	Mr. Thomas E. Cahill

WATER RESOURCES COMMITTEE

The Water Resources Committee appointed a work group of three to prepare the first draft of its charter. Chairman Foote (Oregon) acted as Chairman and appointed one representative each from Utah and California to complete the work group, which met in the staff office in Portland, Oregon, August 17 and 18, 1966. The full committee met in San Francisco, September 14, 1966, and approved the charter as drafted by the Work Group. Work Group No. 2 consisting of representatives from Arizona, Idaho, and Wyoming, met in San Francisco on September 15, 1966, and drafted "Basic Principles". The full committee met again in Cheyenne, October 13, 1966, and approved with minor revisions, the "Principles" drafted by Work Group No. 2, which the chairman submitted to the Council, October 14, 1966, thus meeting the schedule date established by the committee charter.

On October 19, 1966, Chairman Foote appointed Work Group No. 3 consisting of representatives from Colorado, Montana and Nevada to prepare a draft of "Standards, Guidelines and Procedures", to form the report scheduled for submission to the Council by March 15, 1967. Work Group No. 3 met in the staff office in Portland, November 9 and 10, 1966, and prepared the required draft. The full committee met

in Los Angeles, December 8, 1966, and approved the draft as revised by the committee. Chairman Foote submitted the report to the Council December 9, 1966, with a request for immediate consideration. The Council postponed consideration until the next regular Council meeting. Mr. Matthias acted as secretary for this committee. Members of the Water Resources Committee were:

Arizona -	Mr. William S. Gookin
California -	Mr. Raymond R. Rummonds
Colorado -	Mr. R. T. Eckles
Idaho -	Mr. G. L. Crookham, Jr.
Montana -	Mr. Wesley A. D'Ewart
Nevada -	Mr. George W. Hennen
New Mexico -	Mr. S. E. Reynolds
Oregon -	General L. H. Foote, Chairman
Utah -	Mr. Jay R. Bingham
Washington -	Mr. Robert O. Sylvester
Wyoming -	Mr. Myron Goodson

Work Groups appointed by the Committee Chairman were comprised of committee members or alternates from member states as follows:

Work Group 1 - Oregon (Chairman), Utah and California
Work Group 2 - Wyoming (Chairman), Idaho and Arizona
Work Group 3 - Nevada (Chairman), Montana and Colorado

TEXAS AND THE WESTERN STATES WATER COUNCIL

By letter dated February 10, 1966, Governor John Connally of Texas applied to the Chairman of the Western Governors' Conference for membership for the State of Texas on the Council. By letter of May 25, 1966, Governor Tim Babcock, Chairman of the Western Governors' Conference, informed Governor Connally "that it was the conclusion of the Governors - at least for the time being - to hold in abeyance the question of full membership by Texas." Governor Connally was invited "to designate official observers to attend the meetings of the Water Council and to participate in its deliberations, without vote or financial obligation." This invitation was accepted and Texas observers - Mr. Mills Cox of Gay Hill, and Mr. Marvin Shurbet of Petersburg - attended all subsequent Council meetings.

STAFF

PERSONNEL

Executive Director -	Mr. Wright Hiatt
Executive Engineer -	Mr. Norman A. Matthias
Economic Analyst -	Mr. Carter Harrison
Secretary -	Mrs. Juanita Rogers
Secretary -	Mrs. Lynn Weber

EMPLOYMENT

Mr. Wright Hiatt was selected to fill the position of Executive Director on January 17, 1966, and reported to Chairman Holmer in Salem, Oregon, on February 1, 1966. He proceeded to Portland, where office space in the Portland International Airport Terminal Building (Room 410) had been rented and furnished by Chairman Holmer. He employed Mrs. Juanita Rogers as secretary on February 7, 1966. Mr. Norman A. Matthias was employed, effective May 9, 1966, to fill the position of Executive Engineer. Mr. Carter Harrison was employed as Economic Analyst and joined the staff on July 15, 1966. Mrs. Lynn Weber was employed as secretary on May 23, 1966.

ACTIVITIES

During the period February 1966 through July 1966, the staff was formed and set to work on the three concurrent efforts assigned in the "Program for Action" (Annex 3).

A first staff draft of statements of criteria, standards and assumptions to be applied by the Council in arriving at its recommendations to the Governors, was submitted at the Seattle Council meeting in

July 1966. The statements were organized into engineering, economic, political, legal, ethical and "protection of state and local interests" categories. Work on this effort continues both by the staff and the two working committees.

The staff's review and evaluation of plans and activities of the states and the federal government in water resources planning resulted in preparation of a preliminary tabulation of "Current Water Resources Investigations", which was distributed to Council members at the Los Angeles meeting, December 9, 1966. The preparation and maintenance of this tabulation required meetings with state and federal officials, involving considerable travel expense. Work on this staff effort also continues.

The staff also prepared and distributed at the Los Angeles meeting, an up-to-date "State Agency Directory", identifying state agencies engaged in various aspects of water resources development, and showing the principal areas of interest and responsibility for each.

The staff assembled a minimal amount of information to serve as synopses of suggestions for western water resources development requiring or affecting interbasin diversions. In view of action taken by the Council at its Seattle meeting July 15, 1966, and limited staff capabilities on this subject, progress on this staff effort was not great. At each Council meeting the staff reported on the status of major federal legislation relating to western water resources. A part-time source of information in Washington, D. C., was retained to assure closer contact with the federal scene of legal and political activities in water developments of interest to the West.

Staff effort on state and federal legislation consisted mostly in keeping informed on activities in Congress and State Legislatures, and furnishing such information to state representatives on request.

BUDGET AND FINANCES

The Western Governors' Conference resolution Authorizing the formation of the Western States Water Council limited the annual budget to \$150,000, with each member state contributing equally, thus making each state's share \$13,636. In late 1965, the Council approved a budget of \$55,000 for the remainder of FY 1966, making each state's share \$5,000.

All eleven member states paid their \$5,000 assessments for FY'66, and in July 1966, the Council approved a budget for FY'67 of \$150,000, with the understanding that unobligated funds at the end of FY'66 would be carried over to FY'67 and the member states assessed equally for the difference.

The unobligated balance on June 30, 1966, was \$27,663, which, when deducted from the \$150,000 budget, resulted in an assessment to each member state for FY'67 of \$11,121. Statements of revenues and expenditures for FY'66, and the first half of FY'67 are presented in Annexes 5 and 6.

As of January 1, 1967, all member states had reported assurances of meeting their FY'67 assessments, but three member states had not made payment.

The firm of Goebel, Jarrard and Butcher, Certified Public Accountants, Portland, Oregon 97204, serves as auditors of the Council finances and accounting.

ANNEX 1

MEMBERS

WESTERN STATES WATER COUNCIL

December 31, 1966

ARIZONA

*Honorable Samuel P. Goddard Jr.
Governor of Arizona
State House
Phoenix, Arizona 85007

**Judge Evo DeConcini
510 Valley National Building
Tucson, Arizona 85701

Mr. William S. Gookin
Arizona Interstate Stream Comm.
122 North Central Avenue
Phoenix, Arizona 85004

Mr. Clayton E. Niles
Executive Assistant to Governor
State House
Phoenix, Arizona 85007

CALIFORNIA

*Honorable Edmund G. Brown
Governor of California
State Capitol
Sacramento, California 95814

**Mr. William E. Warne, Director
Department of Water Resources
State of California
Post Office Box 388
Sacramento, California 95814

Senator James A. Cobey
Post Office Box 1229
Merced, California

Mr. Raymond R. Rummonds, Chrmn.
Colorado River Board of California
Route 1, Box 181-R
Indio, California

COLORADO

*Honorable John A. Love
Governor of Colorado
State Capitol
Denver, Colorado

**Mr. Raphael J. Moses
Attorney at Law
Post Office Box 34
Boulder, Colorado 80302

Mr. Felix L. Sparks, Director
Colorado Water Conservation Board
215 State Services Building
Denver, Colorado 80203

Mr. R. T. Eckles, Coordinator
Division of Natural Resources
132 State Capitol
Denver, Colorado 80203

IDAHO

*Honorable Robert E. Smylie
Governor of Idaho
State Capitol
Boise, Idaho 83701

**Mr. William S. Holden
Attorney at Law
First National Bank Building
Idaho Falls, Idaho 83401

Mr. George L. Crookham, Jr.
Post Office 520
Caldwell, Idaho 83605

Mr. Arlie Parkins
Marsing, Idaho 83639

MONTANA

*Honorable Tim Babcock
Governor of Montana
State Capitol
Helena, Montana

**Mr. Wesley A. D'Ewart
Route 1
Wilsall, Montana 59086

Mr. Clyde Hawks
St. Xavier, Montana

Mr. Alex McDermott, Director
State Water Conservation Board
Sam Mitchell Building
Helena, Montana 59601

Mr. S. P. Kurth (Alternate)
Attorney at Law
805 Midland Bank Building
Billings, Montana 59101

NEVADA

*Honorable Grant Sawyer
Governor of Nevada
State Capitol
Carson City, Nevada

**Mr. Ivan P. Head, Administrator
Colorado River Commission
Post Office Box 1748
Las Vegas, Nevada

Mr. Fred L. Fletcher
Pan-World Engineers
220 South Virginia Street
Reno, Nevada 89501

Mr. Hugh A. Shamberger
Assistant Director
Desert Research Institute
University of Nevada
Reno, Nevada

NEW MEXICO

*Honorable Jack M. Campbell
Governor of New Mexico
State Capitol
Santa Fe, New Mexico 87501

**Mr. S. E. Reynolds, State Engineer
State of New Mexico
State Capitol
Santa Fe, New Mexico 87501

Mr. Hilton A. Dickson
Attorney at Law
212 North Arizona Street
Silver City, New Mexico 88061

Mr. John Russell
Post Office Box 640
Roswell, New Mexico

Mr. David P. Hale (Alternate)
Interstate Stream Engineer
State of New Mexico
Santa Fe, New Mexico 87501

OREGON

*Honorable Mark O. Hatfield
Governor of Oregon
State Capitol
Salem, Oregon 97310

**Mr. Freeman Holmer,
Director (Jan. 1-Nov. 9)
Department of Finance & Admin.
State of Oregon
State Capitol
Salem, Oregon 97310

**Mr. Donel J. Lane (Nov. 10-Dec. 31)
Executive Secretary
State Water Resources Board
State of Oregon
500 Public Service Building
Salem, Oregon 97310

General Louis H. Foote
1633 Filbert Street
Forest Grove, Oregon 97116

Mr. Eugene E. Marsh
Attorney at Law
First National Bank Building
McMinnville, Oregon

UTAH

*Honorable Calvin L. Rampton
Governor of Utah
State Capitol
Salt Lake City, Utah 84114

**Senator Thorpe A. Waddingham
Delta, Utah

Mr. Harry D. Pugsley
315 East Second South
Salt Lake City, Utah

Mr. Jay R. Bingham,
Executive Director
Utah Water and Power Board
435 State Capitol
Salt Lake City, Utah

WASHINGTON

*Honorable Daniel J. Evans
Governor of Washington
State Capitol
Olympia, Washington 98501

**Mr. H. Maurice Ahlquist, Director
Department of Conservation
Room 335 General Administration
Building
Olympia, Washington 98501

Mr. Callison Marks
The Spokesman Review
Spokane, Washington 99201

Mr. Robert O. Sylvester
Department of Engineering
University of Washington
Seattle, Washington 98105

* *Ex-Officio Member*

** *Executive Committee Member*

WYOMING

*Honorable Clifford P. Hansen
Governor of Wyoming
State Capitol
Cheyenne, Wyoming 82001

**Mr. Floyd A. Bishop,
State Engineer
State of Wyoming
State Capitol
Cheyenne, Wyoming 82001

Mr. John F. Raper,
Attorney General
State of Wyoming
State Capitol
Cheyenne, Wyoming 82001

Mr. Myron Goodson
Wyoming Natural Resource Board
Supreme Court Building
Cheyenne, Wyoming 82001

Mr. Thomas E. Cahill (Alternate)
Assistant Attorney General
Attorney General's Office
State Capitol
Cheyenne, Wyoming 82001

COUNCIL OFFICERS - 1966

Chairman:
Mr. Freeman Holmer - Oregon
January 1 - November 9

Mr. Raphael J. Moses - Colorado
November 10 - December 31

Vice Chairman:
Mr. Raphael J. Moses - Colorado
January 1 - November 9
Mr. William S. Holden - Idaho
December 9 - 31

Secretary-Treasurer:
Mr. Donel J. Lane - Oregon
January 1 - December 31

ANNEX 2

WESTERN STATES WATER COUNCIL RULES OF ORGANIZATION

ARTICLE I - NAME

The name of this organization shall be "The Western States Water Council".

ARTICLE II - PURPOSE

The purpose of the Western States Water Council shall be to accomplish effective cooperation among western states in planning for programs leading to integrated development by state, federal, and other agencies of their water resources

ARTICLE III - PRINCIPLES

Except as otherwise provided by existing compacts, the planning of western water resources development on a regional basis will be predicated upon the following principles for protection of states of origin:

- (1) All water-related needs of the states of origin, including but not limited to irrigation, municipal and industrial water, flood control, power, navigation, recreation, water quality control, and fish and wildlife preservation and enhancement, shall be considered in formulating the plan.
- (2) The rights of states to water derived from interbasin transfers shall be subordinate to needs within the states of origin.
- (3) The cost of water development to the states of origin shall

not be greater, but may be less, than would have been the case had there never been an export from those states under any such plan.

ARTICLE IV - FUNCTIONS

The functions of the Western States Water Council shall be to:

- (1) Prepare criteria in the formulation of plans for regional development of water resources to protect and further state and local interests.
- (2) Undertake continuing review of all large-scale interstate and interbasin plans and projects for development, control or utilization of water resources in the western states and submit recommendations to the Governors regarding the compatibility of such projects and plans with an orderly and optimum development of water resources in the western states.

ARTICLE V - MEMBERSHIP

- (1) The membership of the Council shall consist of not more than three representatives of each of the states of Arizona, California, Colorado, Idaho, Montana, Nevada, New Mexico, Oregon, Utah, Washington, and Wyoming appointed by and at the pleasure of the respective Governors. The states of Alaska and Hawaii shall be added to membership if their Governors so request.
- (2) Member states may name alternate representatives for any meeting.
- (3) Any state may withdraw from membership upon written notice by its Governor.

ARTICLE VI - EX OFFICIO MEMBERS

The Governors of the member states shall be ex officio members and shall be in addition to the regularly appointed members from each state.

ARTICLE VII - OFFICERS

The officers of the Council shall be the Chairman, Vice Chairman, and Secretary-Treasurer. They shall be selected in the manner provided in Article VIII.

ARTICLE VIII - SELECTION OF OFFICERS

The Chairman and Vice Chairman, who shall be from different states, shall be elected from the Council by a majority vote at a regular meeting to be held in July of each year. The Secretary-Treasurer shall be appointed by and serve at the pleasure of the Chairman and need not be a member of the Council. The Chairman and Vice Chairman shall serve one-year terms, but may not be elected to serve more than two terms consecutively in any one office.

ARTICLE IX - EXECUTIVE COMMITTEE

Representatives of each state shall designate one of their members to serve on an Executive Committee which shall have such authority as may be conferred on it by these Rules of Organization, or by action of the Council. Any Executive Committee member may designate an alternate to serve in his absence. All standing, working, special or other committees of the Council may report to the Council through the Executive Committee.

ARTICLE X - VOTING

Each state represented at a meeting of the Council shall have one vote. A quorum shall consist of a majority of the member states. No matter may be brought before the Council for a vote unless advance notice of such matter has been mailed to each member of the Council at least 30 days prior to the meeting at which such matter is to be considered; provided, that matters may be added to the agenda at any meeting by unanimous consent of those states represented at the meeting. In any matter put before the Council for a vote, other than election of officers, any member state may upon request obtain one automatic delay in the voting until the next meeting of the Council. Further delays in voting on such matter may be obtained only by majority vote. No recommendation may be issued or external position taken by the Council except by unanimous vote of all member states. On all internal matters, however, action may be taken by majority vote.

ARTICLE XI - CONDUCT OF MEETINGS

Except as otherwise provided herein, meetings shall be conducted under Robert's Rules of Order, Revised.

ARTICLE XII - MEETINGS

The Council shall have one regular meeting each year in the month of July at a time and place to be decided by the Chairman. Special meetings may be called by the Chairman or by a majority of the member states, upon 30 days written notice.

ARTICLE XIII - LIMITATIONS

The work of the Council shall in no way defer or delay authorization or construction of any projects now before Congress for either authorization or appropriation.

ARTICLE XIV - AMENDMENT

These articles may be amended at any meeting of the Council by unanimous vote of the member states represented at the meeting. The substance of the proposed amendment shall be included in the call of such meeting.

ANNEX 3

PROGRAM FOR ACTION

The Western States Water Council was formed on August 3, 1965 at Stateline, Nevada, pursuant to action by the Western Governors' Conference at its meeting in Portland, Oregon, on June 12, 1965. The purposes and functions of the Council are described in Articles II and IV of the Council's Rules of Organization:

ARTICLE II - PURPOSE

"The Purpose of the Western States Water Council shall be to accomplish effective cooperation among western states in planning for programs leading to integrated development by state, federal, and other agencies of their water resources."

ARTICLE IV - FUNCTIONS

"The functions of the Western States Water Council shall be to:

- (1) Prepare criteria in the formulation of plans for regional development of water resources to protect and further state and local interests.
- (2) Undertake continuing review of all large-scale interstate and interbasin plans and projects for development, control or utilization of water resources in the western states and submit recommendations to the Governors regarding the compatibility of such projects and plans with an orderly and optimum development of water resources in the western states."

In seeking to accomplish its purposes and perform its functions, the Council will establish an office and employ a small staff. It is expected that the staff will initiate, as rapidly as possible, action to

provide the Council with data and a review and evaluation of policy alternatives as a basis for Council action.

Initially, the staff will be engaged in three concurrent efforts:

1. The development of draft statements of criteria and assumptions to be applied by the Council in arriving at its recommendations to the Governors. These will relate to matters of engineering feasibility, economic feasibility, political responsibility, legal considerations, ethical desirability, "the protection and furtherance of state and local interests" and such other factors as may be relevant.
2. An intensive review and evaluation of the plans and activities of the states and the federal government in developing current and long-range estimates of water needs and water resources in the eleven contiguous western states and related areas. The review will include:
 - a. Description of content and time schedule for completion of current studies.
 - b. Identification of gaps in the information.
 - c. Suggestion of appropriate means of correcting the inadequacies of the information.
3. Preparation of synopses of:
 - a. The suggestions for water resource developments requiring or affecting interbasin diversion of western water, summarizing the basic goals, effects, and interrelationships of the suggested diversions, and
 - b. Proposed state and federal legislation relating to (interbasin diversion of) western water resources.

The Council meets quarterly with the regular annual meeting in July to review staff progress. The July meeting is the annual meeting, at which recommendations relating to deficiencies in the water information and work programs for the ensuing year are determined.

ANNEX 4

CHARTER OF THE EXECUTIVE COMMITTEE OF THE WESTERN STATES WATER COUNCIL

ORGANIZATION

The Executive Committee of the Western States Water Council consists of one representative from each member state in accordance with Article IX - Executive Committee - of the "Rules of Organization". The Chairman and Vice Chairman of the Council shall represent their states on and be members of the Executive Committee. The Council staff furnishes necessary assistance as desired and requested by the Executive Committee. The Executive Committee, subject to subsequent confirmation by the Council, may create working, groups, subcommittees or ad hoc groups to undertake special limited assignments.

AUTHORITY

The authority of the Executive Committee derives from the Council itself and includes all powers of the Council between meetings of the Council. Such authority is limited to internal matters.

VOTING

Each member of the Executive Committee shall have one vote in conducting business. A quorum consists of six (6) members, and a simple majority of those voting shall prevail.

MEETINGS

Regular meetings of the Executive Committee shall be held in conjunction with meetings of the Council. Special meetings of the Executive Committee may be called by the Chairman or by the Vice Chairman in the event the Chairman is incapacitated, or by any six members, upon five days notice to all members, stating the time and place of the meeting. When all members are present no notice is required. All meetings may be adjourned to a time certain by majority vote of those present.

CHARTER FOR THE WATER POLICY AND LEGISLATIVE COMMITTEE

WESTERN STATES WATER COUNCIL

The Water Policy and Legislative Committee of the Western States Water Council was established by resolution adopted on July 15, 1966, at the annual meeting of the Council in Seattle, Washington.

OBJECTIVE

The committee shall assist the Council in initiating, establishing, and carrying out effective cooperation among western states in planning for programs leading to integrated development by state, federal and other agencies, of their water resources, by providing guidance on the social, ethical, legal and political aspects of the program including assistance to and protection of areas of origin.

PROGRAM

The committee shall study the social, ethical, legal, and political aspects associated with interstate water resources development and shall recommend policies and courses of action relative to the role of the Council in its relationship with the Water Resources Council, pertinent river basin commissions, appropriate federal agencies, the member states and the legislatures of these states; federal and state statutes affecting interstate water resources development; need for new legislation; "area of origin" assistance and protection; and possible dissolution of existing interstate or federal-state committees, councils, or interagency groups.

The committee shall develop and recommend basic assumptions, objectives, principles, and criteria for guidance of the Council, in the Policy and Legislative field.

ORGANIZATION AND VOTING

Committee membership is by appointment by the states of the Council. One member shall be from each state, but need not be one of the state's delegates to the Council. A quorum shall consist of six (6) members. A majority of those members present and voting is required for committee action. Each state shall have one vote. Except as otherwise provided herein, meetings shall be conducted under Robert's Rules of Order, Revised.

A committee chairman shall be appointed by the Chairman of the Council from the committee membership and serve at his pleasure. The committee chairman may appoint task groups as needed. The staff of the Council shall furnish such assistance to the committee as is requested.

MEETINGS

The committee shall meet at the call of the committee chairman.

REPORTS

The committee shall submit reports and/or recommendations to the Council at each meeting of the Council and interim reports as decided by the committee or as directed by the Council. The committee shall not issue any public statements or reports.

CHARTER FOR THE WATER RESOURCES COMMITTEE

WESTERN STATES WATER COUNCIL

The Water Resources Committee of the Western States Water Council was established by resolution, adopted on July 15, 1966, at the annual meeting of the Council in Seattle, Washington. The committee is an agent of and responsible to the Council. It shall consider and make recommendations to the Council on matters outlined in this Charter and such others as may be related thereto.

OBJECTIVE

The committee's fundamental objective is to assist the Council to establish and carry on a definite program of constructive action that will accomplish the purpose stated in Article II of the Rules of Organization, namely, "effective cooperation among the western states in planning for programs leading to integrated development by state, federal and other agencies of their water resources."

PROGRAM

In pursuance of the underlying objective, the committee will develop and recommend basic principles and standards for guidance in the formulation of concepts and plans for a staged regional development of water resources, including protection and furtherance of state and local interests.

It will recommend guidelines and procedures for the interstate exchange of basic data and information, and for the correlation of plans and schedules of water resource development.

The committee shall evaluate and advise the Council on all physical and economic factors relevant to staged regional water development.

These include, but are not limited to, water supplies, water requirements, water quality, conservation practices, waste water reclamation, flood control, sediment control, navigation, hydropower, recreation, fish and wildlife.

ORGANIZATION

Committee membership is by appointment by the states of the Council, one member from each state, but not necessarily one of the state's delegates to the Council. A quorum shall consist of six (6) members. A majority of those members present and voting is required for committee action. Each state shall have one vote. Except as otherwise provided herein, meetings shall be conducted under Robert's Rules of Order, Revised.

The committee chairman shall be appointed by the chairman of the Council from the committee membership. The committee chairman will appoint task groups as needed.

The Council staff will furnish necessary assistance as desired and requested by the committee. A member of the staff will serve as secretary.

MEETINGS

The committee will meet at the call of the committee chairman.

REPORTING

The committee chairman shall submit reports and/or recommendations to the Council at each meeting of the Council and interim reports as directed by the Council. The committee will issue no public statements or reports except as may be directed by the Council.

The following initial reporting schedule is proposed:

Submit Committee Report on Basic Principles
to Council for review: November 15, 1966

Submit Committee Report on Standards, Guidelines
and Procedures to Council for review: March 15, 1967

This schedule contemplates Council action on the first report at either the December, 1966, or March, 1967, meeting and on the second report at the July, 1967, meeting.

ANNEX 5

WESTERN STATES WATER COUNCIL
STATEMENT OF REVENUE AND EXPENDITURES
YEAR ENDED JUNE 30, 1966

	Actual	Budget	Over (Under)
REVENUES:			
Member states' assessments	\$ 55,000	\$ 55,000	\$ - -
Interest earned	256	- -	256
Total Revenue	<u>\$ 55,256</u>	<u>\$ 55,000</u>	<u>256</u>
EXPENDITURES:			
Professional salaries	\$ 12,899	\$ 31,500	\$ (18,601)
Administrative salaries	2,787	7,000	(4,213)
Payroll taxes	499	3,080	(2,581)
Equipment and furniture	4,213	5,000	(787)
Rent and utilities	1,221	3,500	(2,279)
Printing and reproduction	432	1,500	(1,068)
Office supplies and expense	752)		
Telephone	703)		
Postage	189)		
Revolving fund	---)	2,000	868
Equipment rental	320)		
Reports, maps, publications	199)		
Contracted services	205)		
Auditing	500)		
Travel expense	2,674	6,000	(3,326)
Total Expenditures	<u>\$ 27,593</u>	<u>\$ 59,580</u>	<u>\$ (31,987)</u>
Revenue in excess of expenditures	<u>\$ 27,663</u>	<u>\$ (4,580)</u>	<u>\$ 32,243</u>

ANNEX 6

WESTERN STATES WATER COUNCIL
STATEMENT OF REVENUE AND EXPENDITURES
SIX MONTHS ENDED DECEMBER 31, 1966

(Prepared from the records without audit)

	Actual (to 1/1/67)	FY'67 Budget (1/2 year)	Over (Under)
REVENUES:			
Carryover from FY'66	\$ 27,663	\$ 13,832	\$ 13,831
Member states' assessments	77,226	61,168	16,058
Interest earned	368	---	368
Refund of U.S. FICA taxes	499	---	499
Total Funds Available	<u>\$105,756</u>	<u>\$ 75,000</u>	<u>\$ 30,756</u>
EXPENDITURES:			
Professional salaries	\$ 26,400	\$ 29,000	\$ (2,600)
Administrative salaries	5,425	6,000	(575)
Payroll expense	---	2,800	(2,800)
Equipment and furniture	1,340	2,500	(1,160)
Rent and utilities	2,195	3,000	(805)
Printing and reproduction	941	2,400	(1,459)
Office supplies and stationery	1,338	1,200	138
Telephone	1,129	1,200	(71)
Postage	359	450	(91)
Travel	6,472	6,000	472
Audit))		
Insurance)	496)	550	(54)
Reports, maps, publications))		
Contract Services	376	18,500	(18,124)
Meetings and arrangements	97	1,400	(1,303)
Total Expenditures	<u>\$ 46,568</u>	<u>\$ 75,000</u>	<u>\$ (28,432)</u>
Revenue in excess of expenditures	<u>\$ 59,188</u>	<u>---</u>	<u>\$ 59,188</u>