

# NEBRASKA NITRATE IN DRINKING WATER STUDY UPDATE

April 24<sup>th</sup>, 2025

Presented by Bridger Corkill

Engineer – Permitting and Engineering Division

# Overall Objective:

*Provide an analysis and recommend viable solutions for nitrate-impacted drinking water including drinking water supply not regulated by the Safe Drinking Water Act (SDWA).*



# Elements of the Nitrate Study

Analysis & Data Collection

Guidance & Tools

Reports & Communication  
Materials



NITRATE DATA &  
TREND ANALYSIS

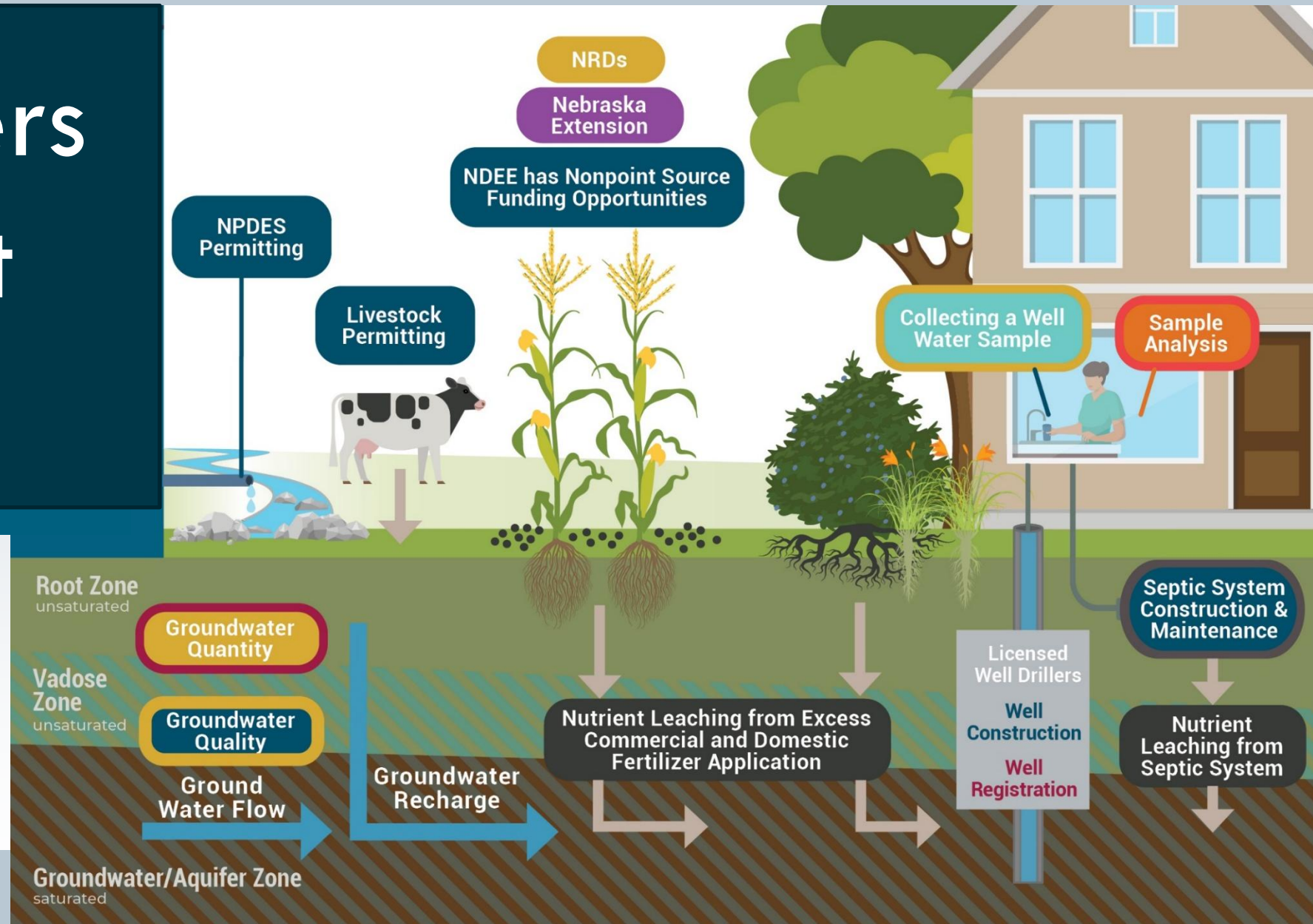


REVIEW BY  
AGENCY EXPERTS  
& PARTNERS



DATA-INFORMED  
RECOMMENDATIONS  
TO ADDRESS  
NITRATE-AFFECTED  
DRINKING WATER

# Stakeholders and Project Audiences



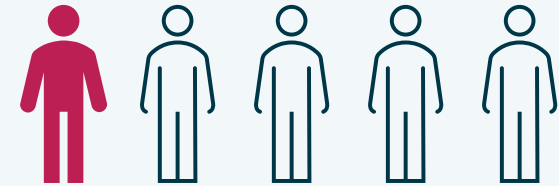
# Project Partners

The logo for Olsson, featuring the word "olsson" in a lowercase, rounded, green font with a registered trademark symbol (®) to the upper right.The logo for the Nebraska Department of Health and Human Services. It features the word "NEBRASKA" in blue, uppercase letters with a yellow swoosh underneath. Below it is the tagline "Good Life. Great Mission." in a smaller blue font, followed by "DEPT. OF HEALTH AND HUMAN SERVICES" in a small, blue, uppercase font.The logo for Nebraska's Natural Resources Districts. It features a stylized map of Nebraska on the left, divided into a green lower half and an orange upper half, with a blue river winding through the green area. To the right of the map, the text "Nebraska's Natural Resources Districts" is written in blue, with the website "www.nrdnet.org" below it. At the bottom, the tagline "Protecting Lives • Protecting Property • Protecting the Future" is written in a small, black font.The logo for the University of Nebraska System. It features the words "UNIVERSITY OF" in a small, black, uppercase font above the word "Nebraska" in a large, black, serif font, with "System" in a smaller, black, serif font below it.

# THE SAFE DRINKING WATER ACT (SDWA)

- NDEE Enforces
- Applies to Public Water Systems (PWSs)
- Establishes Water Quality Standards
- Maximum Contaminant Levels (MCLs)
- The Nitrate MCL is 10 mg/L

PRIVATE DOMESTIC WELLS  
ARE NOT REGULATED BY  
THE SAFE DRINKING  
WATER ACT



**ONE IN FIVE  
NEBRASKANS RELY  
ON A PRIVATE  
DOMESTIC WELL  
FOR THEIR  
DRINKING WATER**



## PWSs THAT REPEATEDLY VIOLATE THE MCL FOR NITRATE:



Must notify customers and provide water for vulnerable populations.



Can be legally compelled to provide SDWA compliant drinking water. May mean a treatment plant or new well.



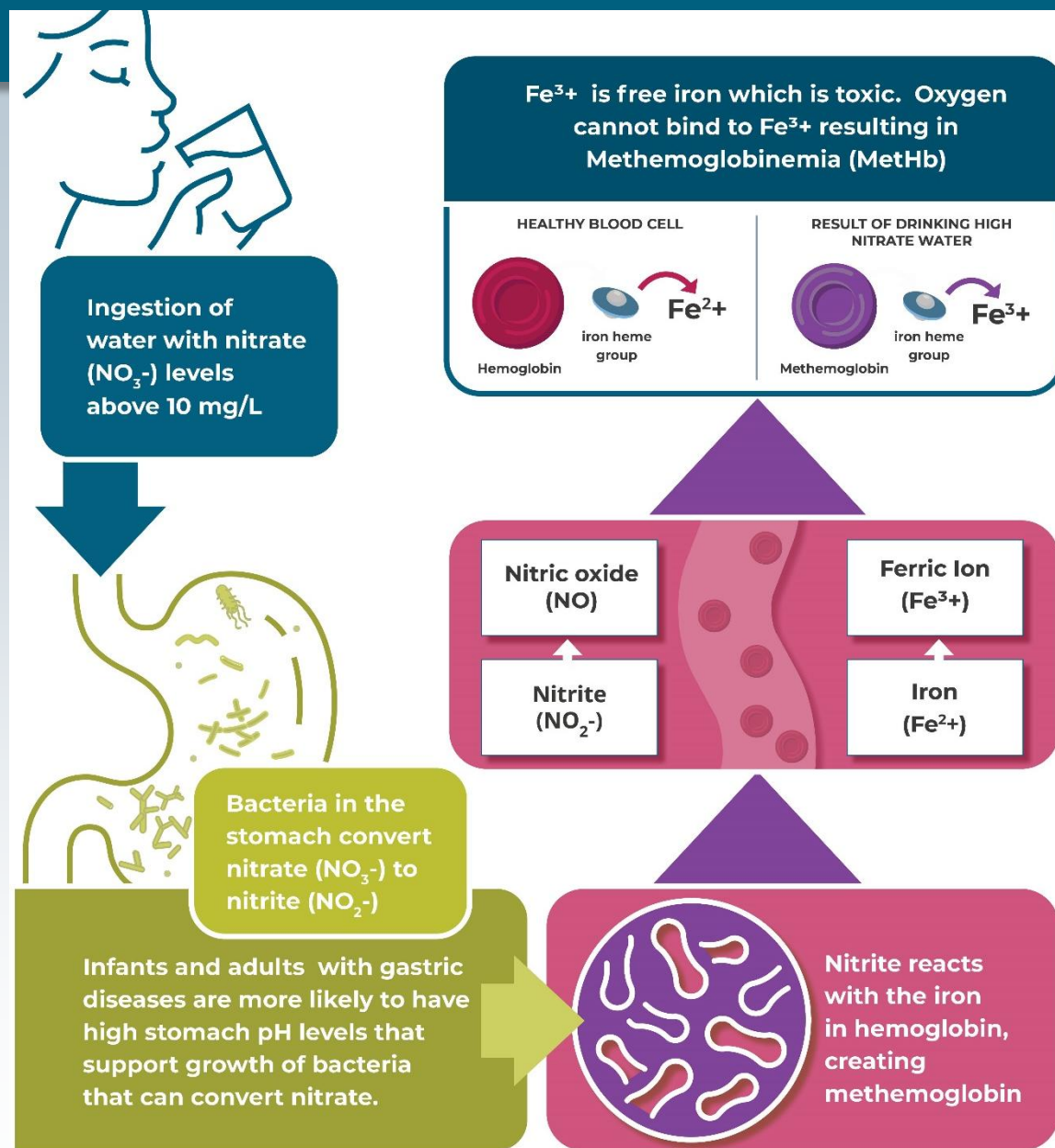
Engineered solutions are costly, especially for small communities.

Note: The public can access water quality data for their community at <https://drinkingwater.ne.gov>.

# Nitrate Impairs Blood Oxygen Delivery

Nitrate toxicity is due to its conversion to nitrite in the body.

Infants are particularly vulnerable to nitrate in drinking water above the SDWA Limit of 10 milligrams per liter (mg/L).





# Nitrogen Cycle

Atmospheric Fixation by lightning and precipitation

ATMOSPHERIC NITROGEN  
(MULTIPLE FORMS)

NITROUS OXIDE  
(NO<sub>x</sub>)

NITROGEN  
GAS (N<sub>2</sub>)

VOLATILIZED AMMONIA  
(NH<sub>3</sub>)

Waste & death

FERTILIZER

NITRATE  
(NO<sub>3</sub><sup>-</sup>)

NITRIFICATION  
RATES ARE  
IMPACTED BY:

- Presence of nitrifying bacteria
- Soil temperature > 20° C
- Soil pH 5.5–7.5
- Soil moisture and oxygen

Biological  
Fixation by  
bacteria in  
root nodules

Some nitrogen  
is used by crops  
and removed  
during harvest

ORGANICALLY BOUND  
NITROGEN + AMMONIA  
(NH<sub>3</sub>) = TOTAL KJELDAHL  
NITROGEN (TKN)

SEPTIC TANK

AMMONIA (NH<sub>3</sub>)

NITRITE (NO<sub>2</sub><sup>-</sup>)

NITRATE (NO<sub>3</sub><sup>-</sup>)

NITRIFYING  
BACTERIA

NITRATE

NITRIFYING  
BACTERIA

NH<sub>4</sub><sup>+</sup>

NITRITE

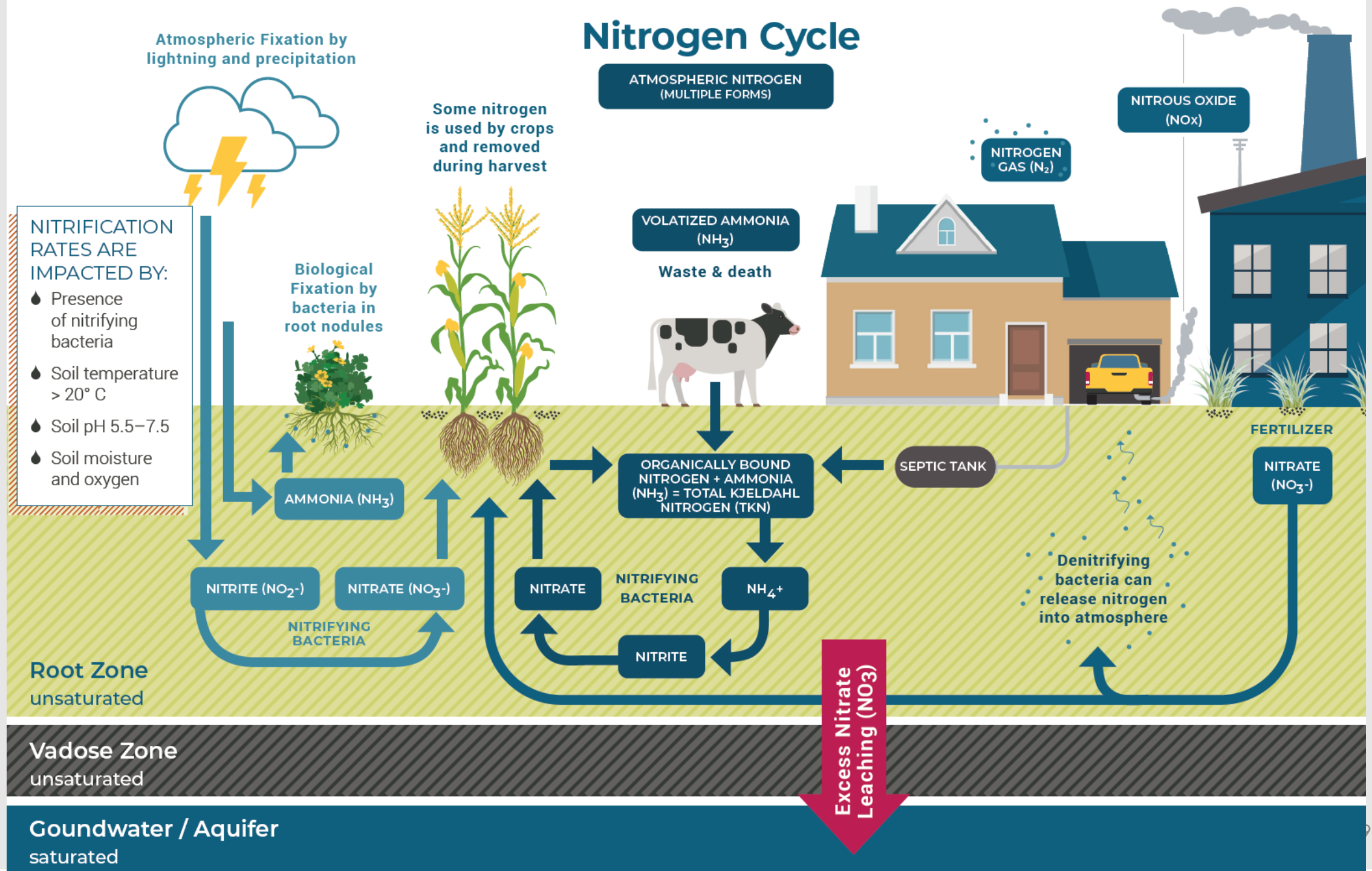
Denitrifying  
bacteria can  
release nitrogen  
into atmosphere

Root Zone  
unsaturated

Vadose Zone  
unsaturated

Groundwater / Aquifer  
saturated

Excess Nitrate  
Leaching (NO<sub>3</sub>)

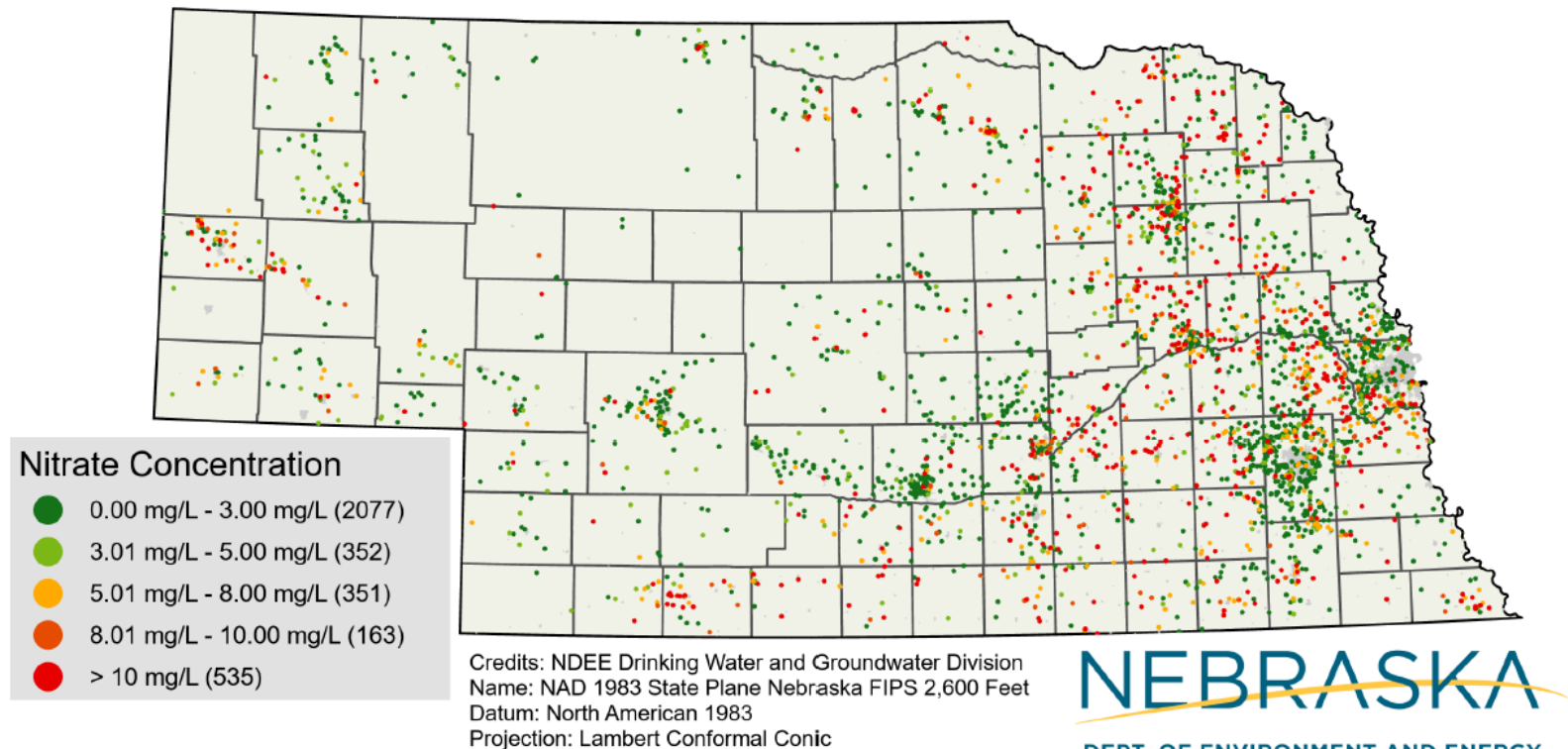


# Free Private Domestic Well Sampling Effort

**NDEE Oversaw the  
Largest Private Domestic  
Well Sampling Effort in  
State History**

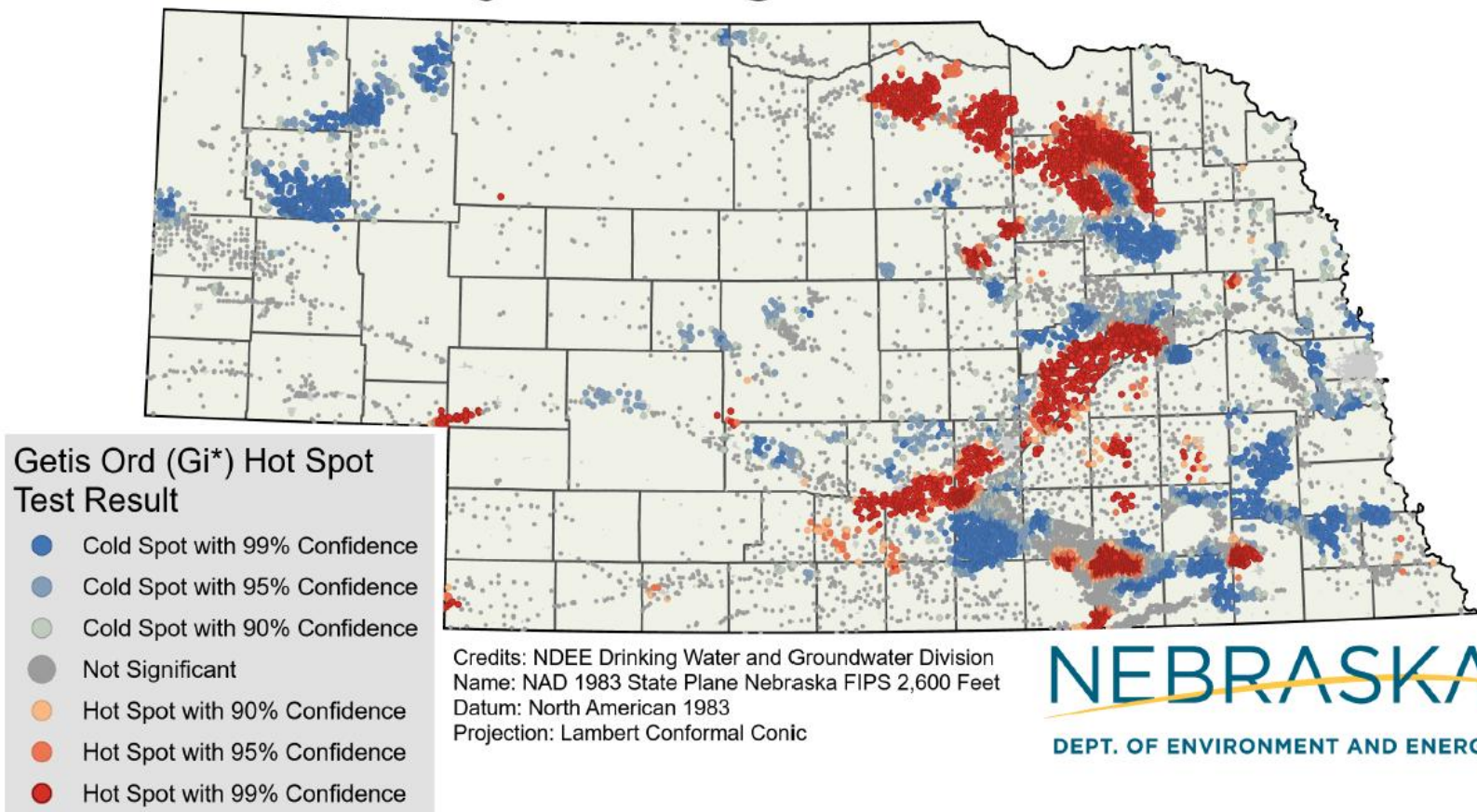
**Over 3,400 Samples  
Analyzed**

**Mean Nitrate  
Concentration 4.83 mg/L**



# Statistical Analysis to Identify Hot Spots and Trends in Nitrate Concentrations

## Getis Ord (Gi\*) Hot Spot Analysis: Nitrate Samples from the Nebraska Groundwater Quality Clearinghouse 2003-2019



# Results and Recommendations Relating to Public Water Systems (PWSs)

# Why Analyze Trends in PWS Nitrate Concentrations?



**0-3 Years**

**Short-term Engineered Solutions, like new wells or treatment.**



**3-10 Years**

**Mid-term Technical Assistance and capacity building.**



**10+ Years**

**Long-term Wellhead and Source Water Protection.**



# Data Analysis to Prioritize State Assistance

**NITRATE DATA &  
TREND ANALYSIS**



**PRIORITY POINTS  
CALCULATIONS**



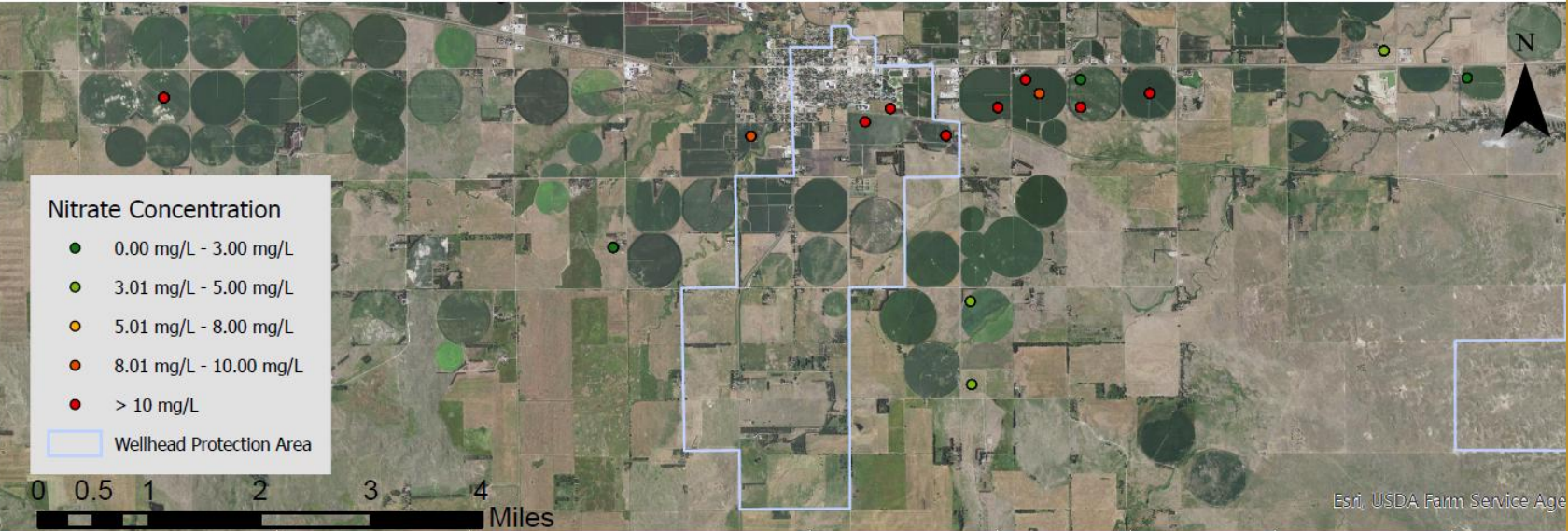
**RANKING BY  
TOTAL POINTS**

1. SHORT-TERM PRIORITIES
2. MID-TERM PRIORITIES
3. LONG-TERM PRIORITIES



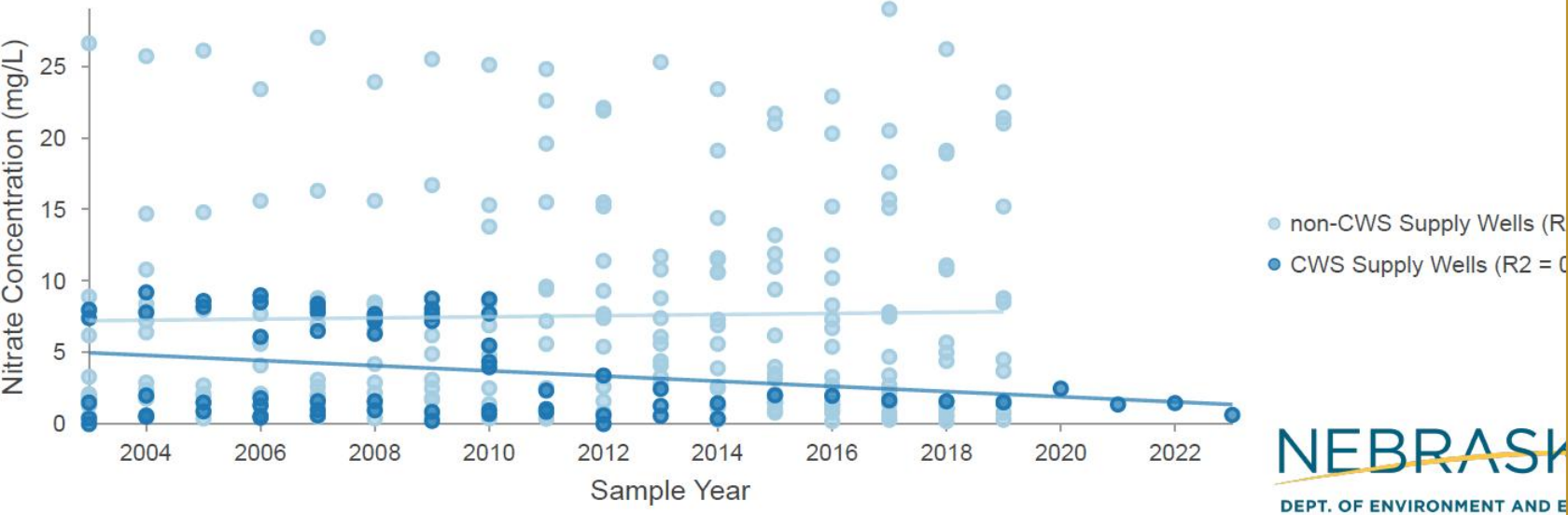
A planning tool NDEE can use to better target medium and long-term assistance programs that prevent expensive, mandated solutions for small communities to comply with the SDWA.





PWS_Name	NRD	Mean Nitrate Concentration	Priority Points	MK Score	TSC Score	LogLin Score	Sample S
AINSWORTH, CITY OF	Middle Niobrara	1.16	2	0	1	0	1

Groundwater Nitrate Samples 2003-2023 Inside the Map Frame



# PWS System Summary Reports

Personalized study results for each community water system in Nebraska.

# Key Recommendations Related to PWSs

Encourage voluntary best management practices as a way of preventing elevated nitrate concentrations in drinking water.

# Results and Recommendations Relating to Private Domestic Wells

# Private Domestic Wells Nitrate Background

- Not regulated by the Safe Drinking Water Act
- Construction is Regulated by NDEE (Title & Driller Certification)
- NRDs and Counties may set Additional Requirements



**ONE IN FIVE  
NEBRASKANS RELY  
ON A PRIVATE  
DOMESTIC WELL  
FOR THEIR  
DRINKING WATER**



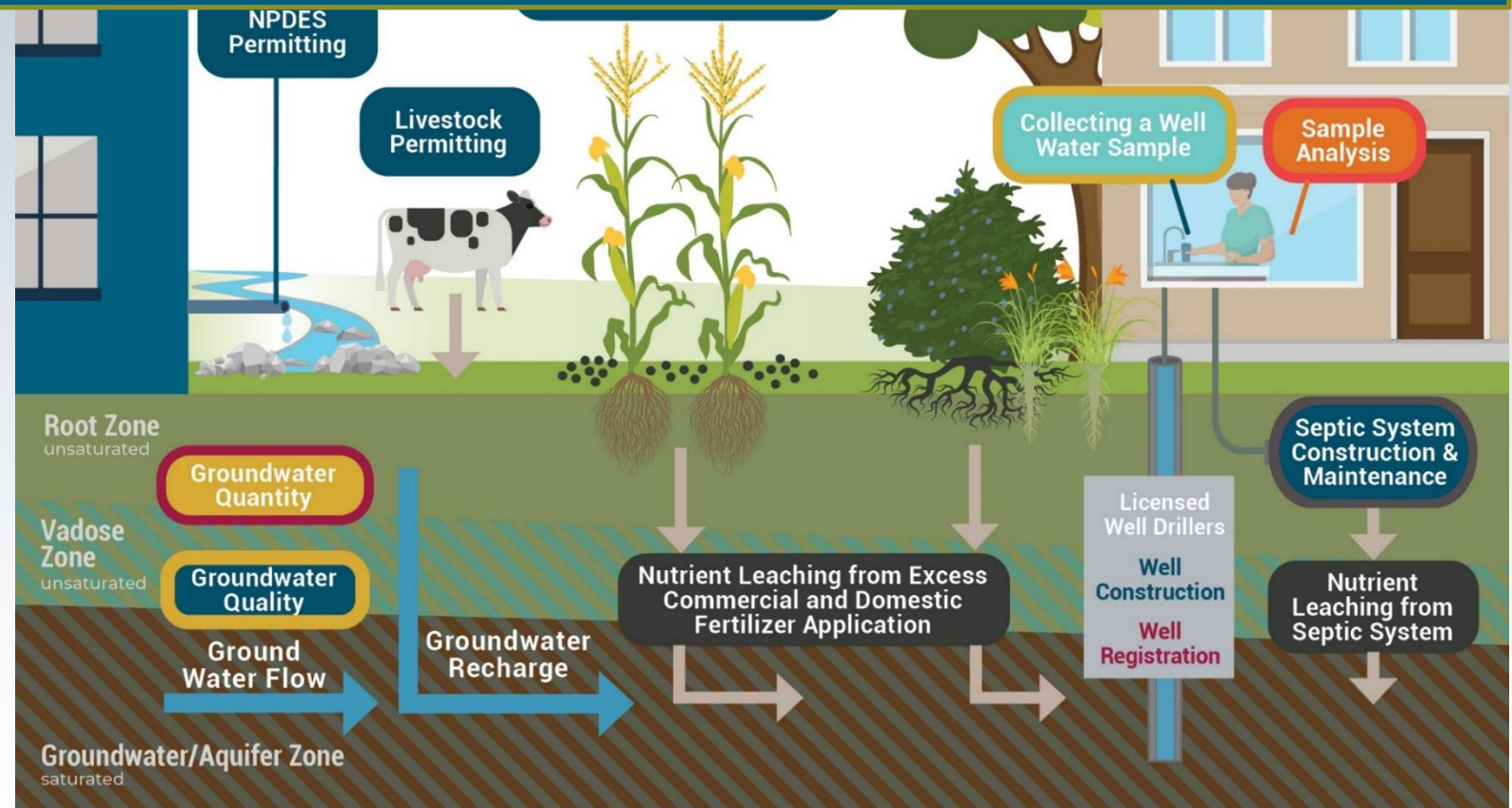
# Private Domestic Wells Vulnerable to Nitrate

**50-feet or Shallower**

**Located in Sandy Soils**

**High Groundwater Table**

**High Nutrient Loading at the Surface**





# Limited Historic Data on Private Domestic Wells

**NDEE estimates there are 110,000 unregistered private domestic wells in Nebraska.**

**Only an estimated one-in-ten are sampled annually for nitrate and bacteria, which NDEE recommends.**

**Data from private domestic wells is inconsistently reported to the State Groundwater Quality Clearinghouse**



Fewer than 10% of domestic wells are sampled annually for nitrate.

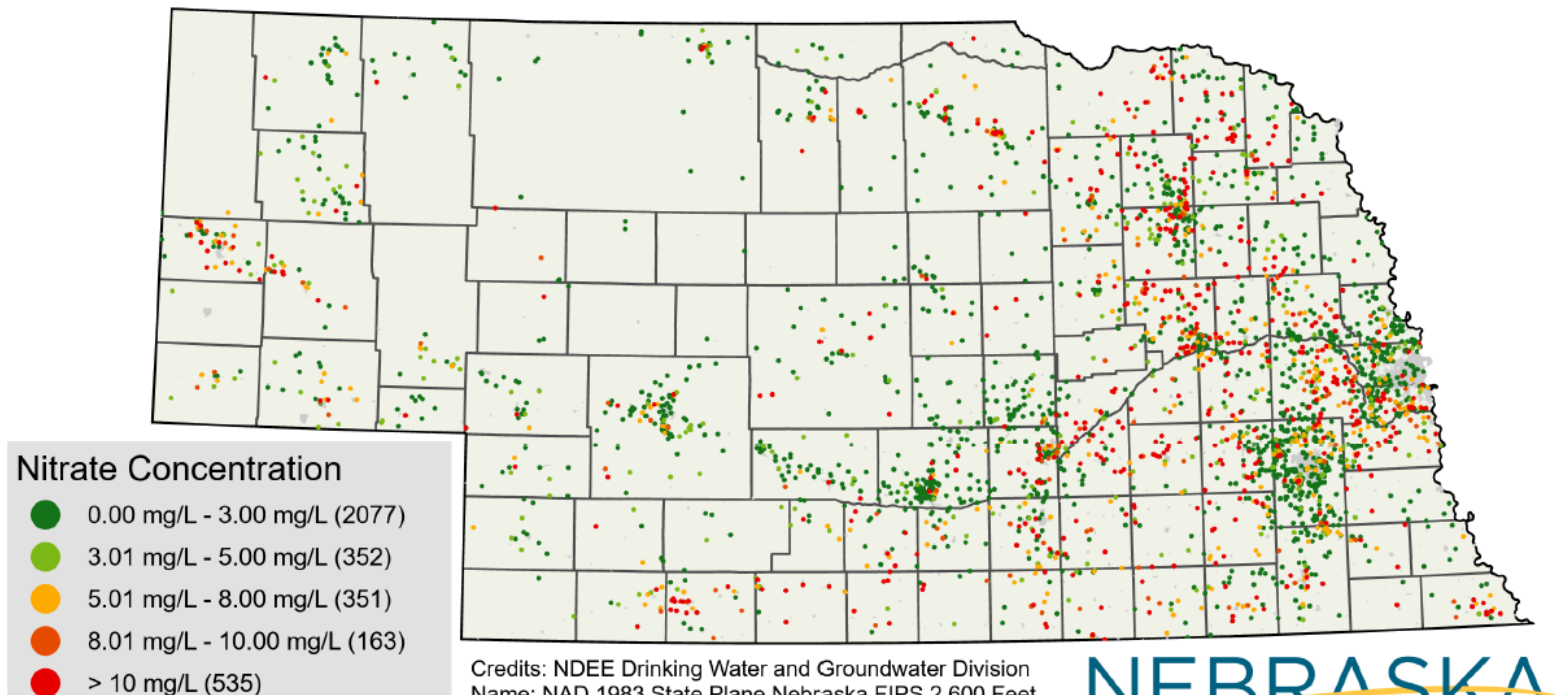
# Free Private Domestic Well Sampling Effort

**NDEE Oversaw the Largest  
Private Domestic Well  
Sampling Effort in State  
History**

**Over 3,400 Samples Analyzed**

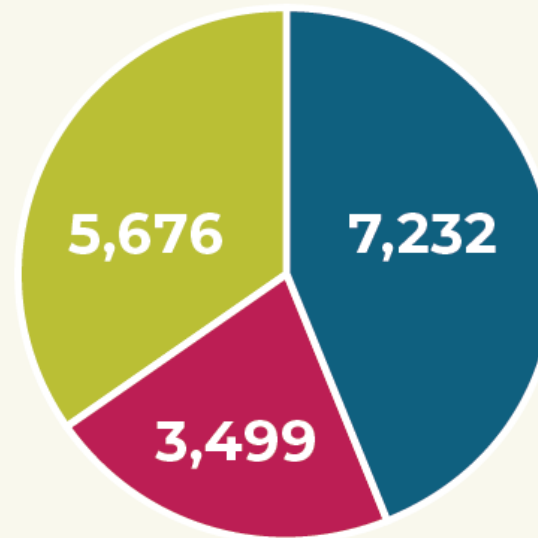
**Mean Nitrate Concentration  
4.83 mg/L**

**About 15% of the Samples  
were Above the SDWA Limit**



Credits: NDEE Drinking Water and Groundwater Division  
Name: NAD 1983 State Plane Nebraska FIPS 2,600 Feet  
Datum: North American 1983  
Projection: Lambert Conformal Conic

**The Free Sampling Effort adds significant data to the historic record, making up nearly a third of samples collected since 2003.**



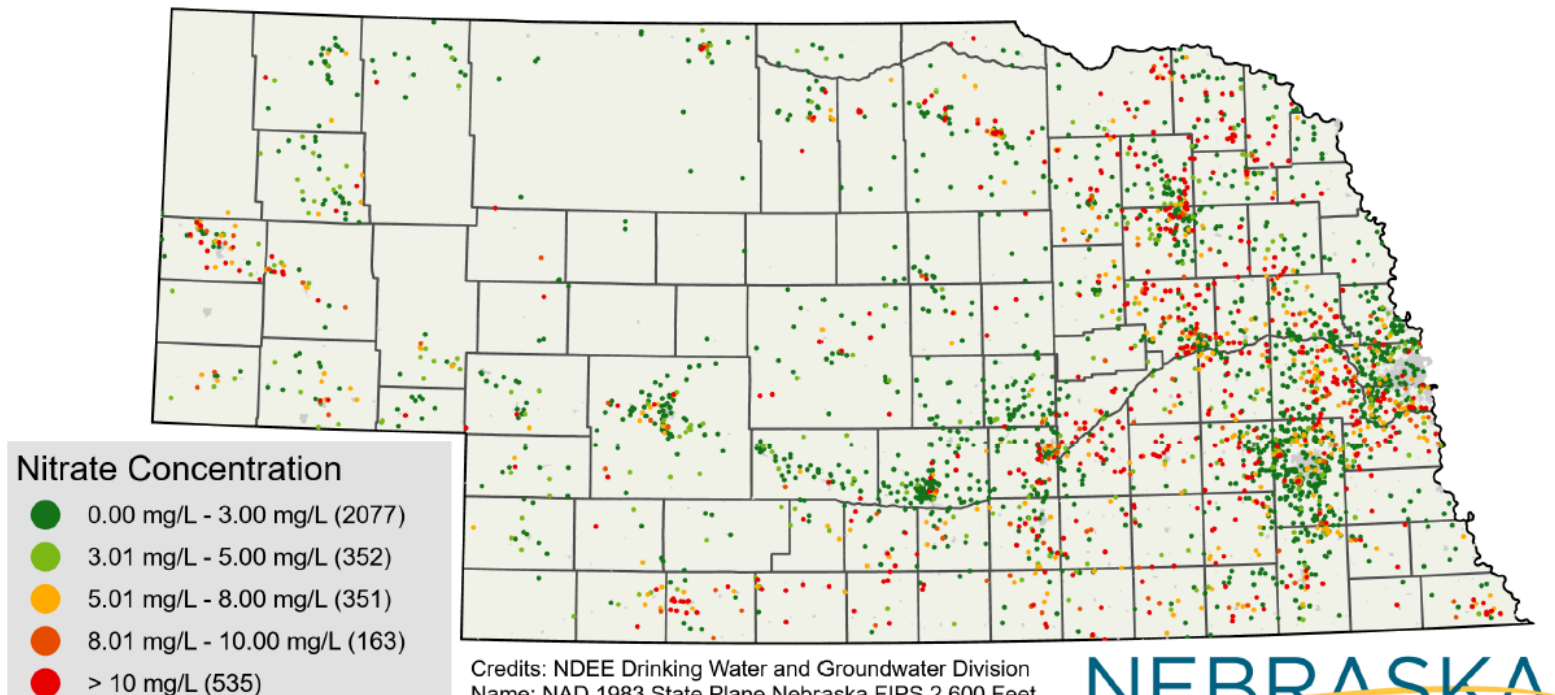
- NE Clearinghouse Domestic Well Samples, 2003-2019
- NDHHS Public Health Lab Nitrate Samples Records, 2010-2022
- Free Test Kit Sampling Effort, 2023-2024

# Free Private Domestic Well Sampling Effort

**Invaluable Snapshot that  
Bettters our Understanding**

**Over 2,500 Calls Fielded  
by Department Staff**

**Direct Public Education  
and Outreach on Nitrate**



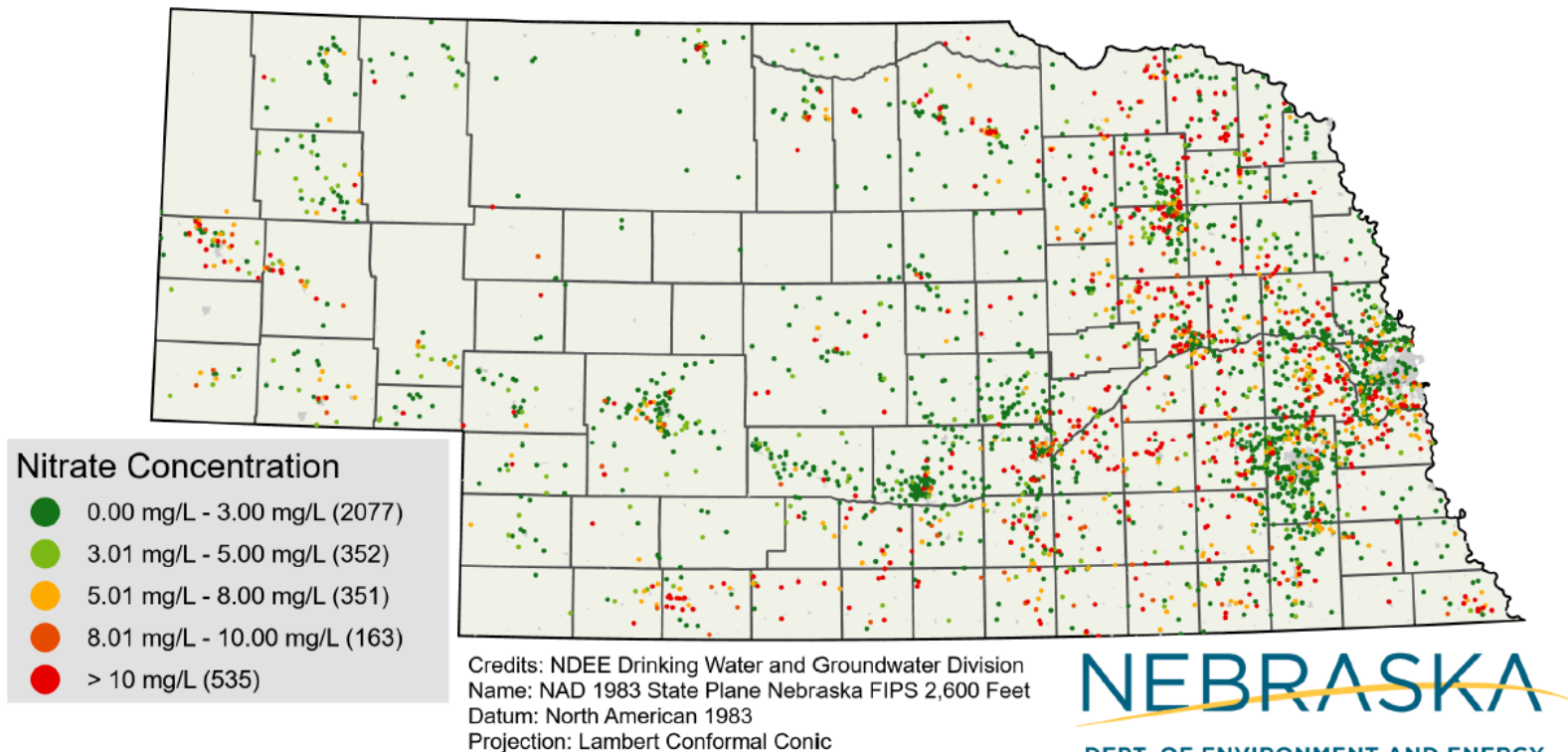
Credits: NDEE Drinking Water and Groundwater Division  
Name: NAD 1983 State Plane Nebraska FIPS 2,600 Feet  
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# Free Private Domestic Well Sampling Effort

**Guidance on Taking  
Samples**

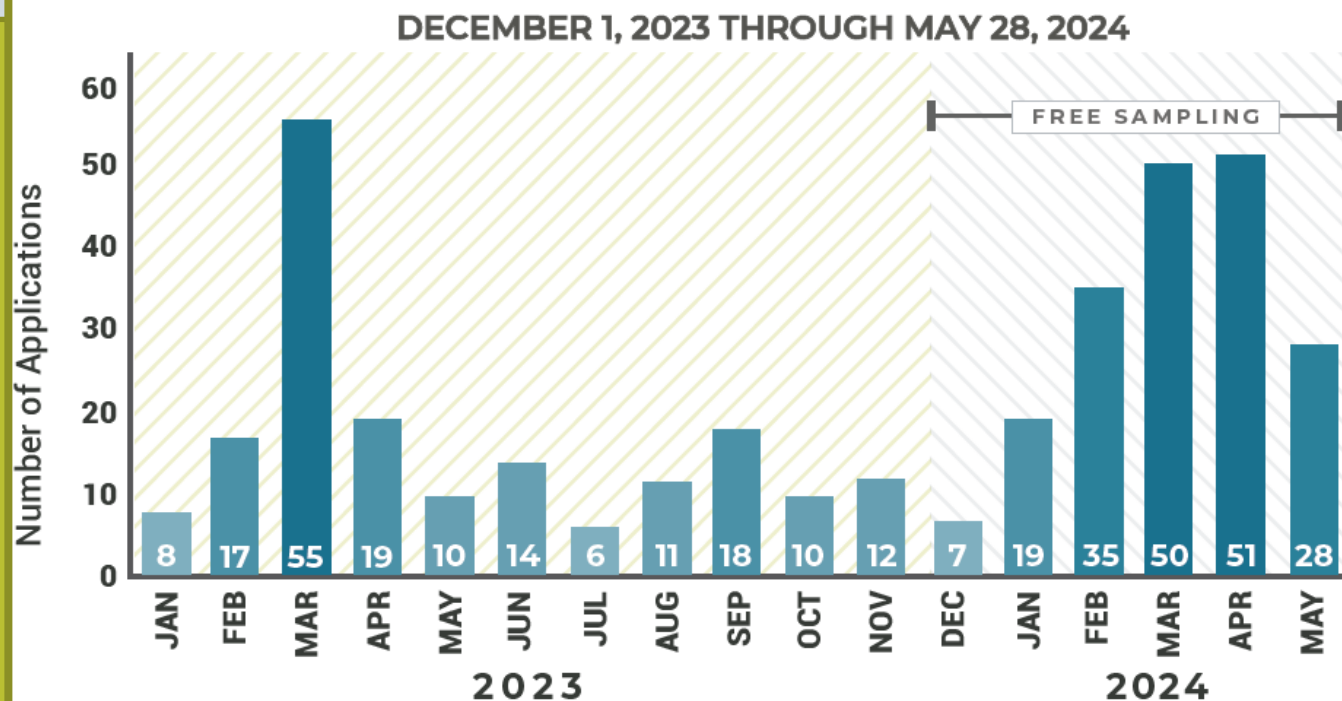
**Guidance on Interpreting  
Results**

**Direct Outreach to all  
Samples Above 10 mg/L**



# Free Sampling and the Reverse Osmosis (RO) Rebate Program

**Direct outreach and promotion of the free domestic well sampling effort improved the participation in the rebate program.**



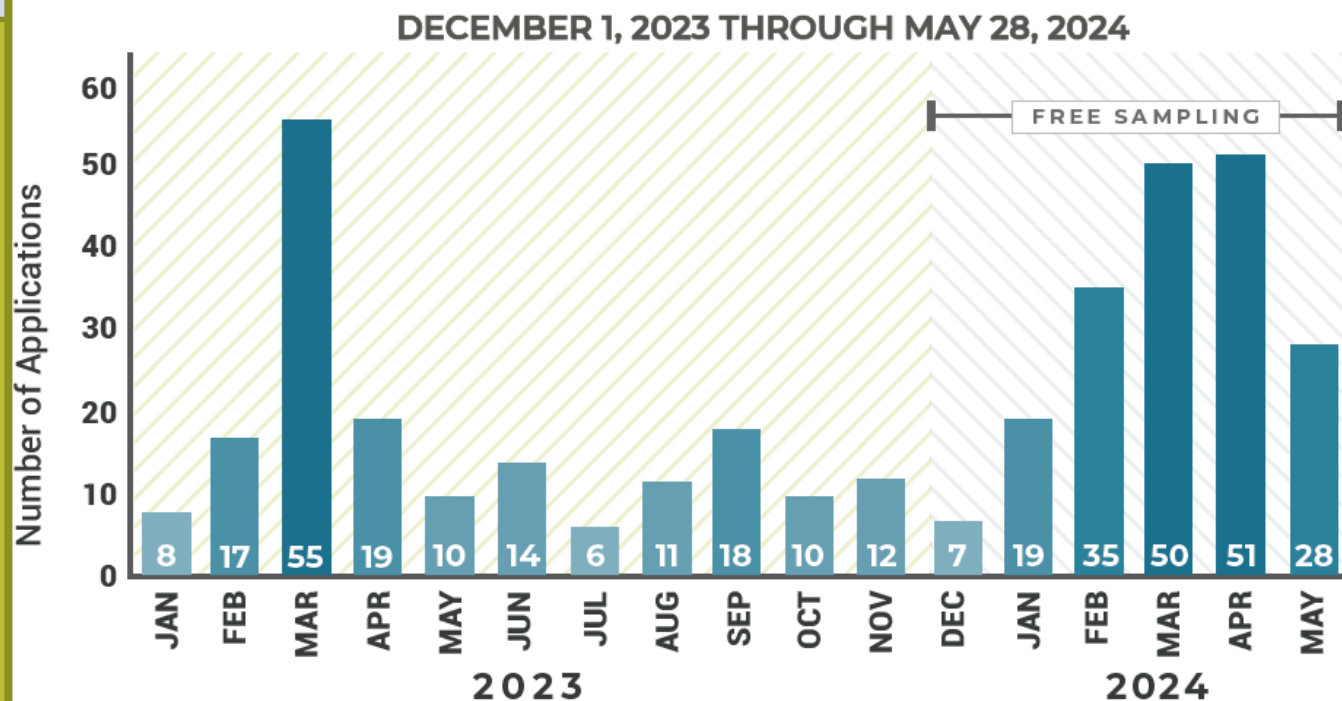


# Free Sampling and the Reverse Osmosis (RO) Rebate Program

**\$4,000 Rebate**

**480 Applications  
Accepted**

**\$2,083 Avg Cost**



## NITRATE IN DRINKING WATER

Nitrate is a compound that occurs naturally and has many human-made sources. Nitrate is in some lakes, rivers, and groundwater in Nebraska. You cannot taste, smell, or see nitrate in water. Consuming too much nitrate can be harmful—especially for babies.

### Background Information

Nitrate occurs naturally and at safe and healthy levels in some foods (e.g., spinach and carrots) and comes from natural processes, like plant decay. The primary source of inorganic nitrate is from fertilizers used on yards, gardens, golf courses, and crops. Certain industrial processes and leaks from fertilizer storage can also be a source of inorganic nitrate. Common sources of organic nitrate are human and animal waste.

### Nitrate in Nebraska Water

Nitrate has been found in groundwater across Nebraska. While nitrate occurs naturally, levels in groundwater above 3 mg/L are considered an indicator of human-driven contamination.

Based on available data, there were 16,403 domestic well nitrate samples collected from 2003-2024. Of all the domestic wells sampled over this period, 6,468 (39.4%) of them were above 3 mg/L for nitrate and 2,775 (16.9%) of them were above 10 mg/L for nitrate. For more information about nitrate in Nebraska surface water and groundwater, see the Nebraska Department of Environment and Energy's (NDEE's) annual water program publications included in the Resources section.

### Health Effects

**HUMANS:** The U.S. Environmental Protection Agency (EPA) established the Maximum Contaminant Level (MCL) for nitrate in drinking water at 10 milligrams of nitrate (measured as nitrogen) per liter of drinking water (mg/L NO<sub>3</sub>-N).

Drinking water with nitrate above the MCL can affect how blood carries oxygen and may cause methemoglobinemia (also known as blue baby syndrome). Bottle-fed babies under six months old are at the highest risk of getting methemoglobinemia. This illness can cause the skin to turn a bluish color and result in serious illness or death. Other symptoms connected to methemoglobinemia include decreased blood pressure, increased heart rate, headaches, stomach cramps, and vomiting.<sup>1</sup> Pregnant women are also a high-risk group and should not consume water with nitrate above the MCL.<sup>2</sup> The following conditions may also put people at higher risk of developing nitrate-induced methemoglobinemia: anemia, cardiovascular disease, sepsis, glucose-6-phosphate dehydrogenase deficiency, gastrointestinal diseases and other metabolic problems.<sup>2,3</sup>

The EPA standard was set based on immediate health effects of consuming nitrate above 10 mg/L. There is additional research being done by others, including the University of Nebraska-Lincoln (UNL), on other potential health effects, including chronic health effects. Chronic health effects occur from ingesting a contaminant over a long period of time.

For more information about other potential health effects, visit the UNL websites located in the Resources section.

**LIVESTOCK:** It is recommended to not allow livestock to drink water with a nitrate level above 100 mg/L. Nitrate can affect livestock similarly to how it affects humans.<sup>4</sup> Additionally, nitrate levels above 100 mg/L may cause reproductive problems in adult cattle and reduce growth rates in replacement heifers.<sup>5</sup> It is recommended that you consult with a veterinarian if you have questions about an acceptable nitrate level in drinking water for other species of animals.

### How to Protect Yourself and Your Family

**IF YOU ARE ON A PUBLIC WATER SYSTEM:** Your public water system regularly tests for nitrate and makes sure levels meet the EPA standard. You can find the level of nitrate detected in your public water system by reading the system's Consumer Confidence Report (CCR) which is a water quality report that is required to be provided to water customers annually. Call your water system to get a paper copy of your community's most recent report or find drinking water quality information about your system online at the Drinking Water Watch website listed in the Resources section.

**IF YOU HAVE A PRIVATE WELL:** The following types of wells are the most vulnerable to nitrate contamination, especially if they are near or downgradient of septic tanks and absorption/leach fields, certain industrial areas, areas with agricultural activities, or areas with known high concentrations of nitrate in groundwater:

- Shallow wells 50 feet or less in depth.
- Wells in sand aquifers.
- Dug wells or wells with casings that are not watertight due to damage or construction materials used.
- Wells in a pit.
- Improperly constructed wells.
- Wells constructed prior to the 1988 construction standards.

<sup>1</sup> Agency for Toxic Substances and Disease Registry (ATSDR). 2015. ToxFAQs™ for Nitrate and Nitrite (<https://www.atsdr.cdc.gov/toxfaq/toxfaq204.pdf>). Accessed April 2024.

<sup>2</sup> ATSDR. 2013. ATSDR Case Studies in Environmental Medicine Nitrate/Nitrite Toxicity ([https://www.atsdr.cdc.gov/csem/nitrate\\_2013/docs/nitrite.pdf](https://www.atsdr.cdc.gov/csem/nitrate_2013/docs/nitrite.pdf)). Page 37. Accessed April 2024.

<sup>3</sup> U.S. Environmental Protection Agency. 1991. Integrated Risk Information System (IRIS) Chemical Assessment Summary ([https://iris.epa.gov/static/pdfs/0076\\_summary.pdf](https://iris.epa.gov/static/pdfs/0076_summary.pdf)). Accessed April 2024.

<sup>4</sup> Rasby, R. & Walz, T. 2011. Water Requirements for Beef Cattle. University of Nebraska-Lincoln Extension. (<https://extensionpubs.unl.edu/publication/g2080/html/view>). Accessed May 2024.

<sup>5</sup> Kononoff, P. & Clark, K. 2017. Water Quality and Requirements for Dairy Cattle. University of Nebraska-Lincoln Extension. (<https://extensionpubs.unl.edu/publication/g2292/html/view>). Accessed May 2024.

## Prevent Contamination

- Construct your well in a safe spot. Domestic wells constructed in Nebraska are required to adhere to setback distances and construction standards set in Nebraska Administrative Code (NAC) Title 178, Chapter 12. Ensure your installer is a licensed Water Well Professional using the NDEE website listed in the Resources section or by calling 402-471-0546.
- Keep nitrate sources away from your well. Sources may include fertilizer application and storage, fuel storage, septic systems, wastewater treatment facilities, and livestock facilities. See NAC Title 178, Chapter 12, Chart 1 for setback distances from common sources of well contamination. Consult with a Certified Onsite Wastewater Treatment (OWT) Professional if you have concerns about the location or condition of your septic system in relation to your well. A link to find a Certified OWT Professional is listed in the Resources section.
- Get your well inspected by a professional to take any needed. Water Well Professionals are listed on the NDEE website.
- Test for nitrate and be responsible for regular testing. The NDEE recommends using an approved testing method for well water. Well owners in Nebraska can find the Nebraska Department of Health and Senior Services (NDHSS) online at the NDHSS website or by calling 402-471-3933. NDHSS's website has information on how to find laboratories. Contact the laboratory, provide the location and instructions, and instruct the laboratory to provide the test results. The NDHSS Resources District (NRD) can provide well water testing information and find your local NRD. The NDHSS website has information on how to find your local NRD. The NDHSS website has information on how to find your local NRD. The NDHSS website has information on how to find your local NRD.

## Address Contamination

If nitrate is detected in your drinking water at 10 mg/L, follow these steps:

- Get your drinking water tested. If you have a private well, such as bottled water, or if you are using a public water supply, including rural water districts, it is important if babies under six months old are drinking water or formula is made with the water or nursing mothers should know about how elevated nitrate levels may affect them. Boiling water does not remove elevated nitrate levels and concentrates the nitrate.
- Consider testing the water for other contaminants that commonly occur with nitrate, such as bacteria and uranium. Sample testing can be done by the Nebraska Department of Health and Senior Services (NDHSS) online at the website listed in the Resources section or by calling 402-471-3933. The NDHSS website has information on how to find your local NRD. The NDHSS website has information on how to find your local NRD. The NDHSS website has information on how to find your local NRD.
- Contact a local rural water district. If you are using a public water supply, including rural water districts, it is important if babies under six months old are drinking water or formula is made with the water or nursing mothers should know about how elevated nitrate levels may affect them. Boiling water does not remove elevated nitrate levels and concentrates the nitrate.

Enduring tool to help private well owners evaluate and address elevated nitrate in drinking water.



# Key Recommendations Related to Private Domestic Wells

Update and maintain the State Groundwater Quality Clearinghouse, a valuable resource to many stakeholders. Currently there's a 3-year backlog in the data.

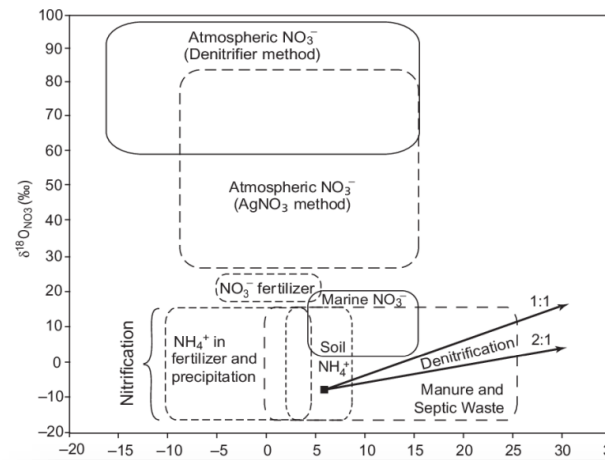
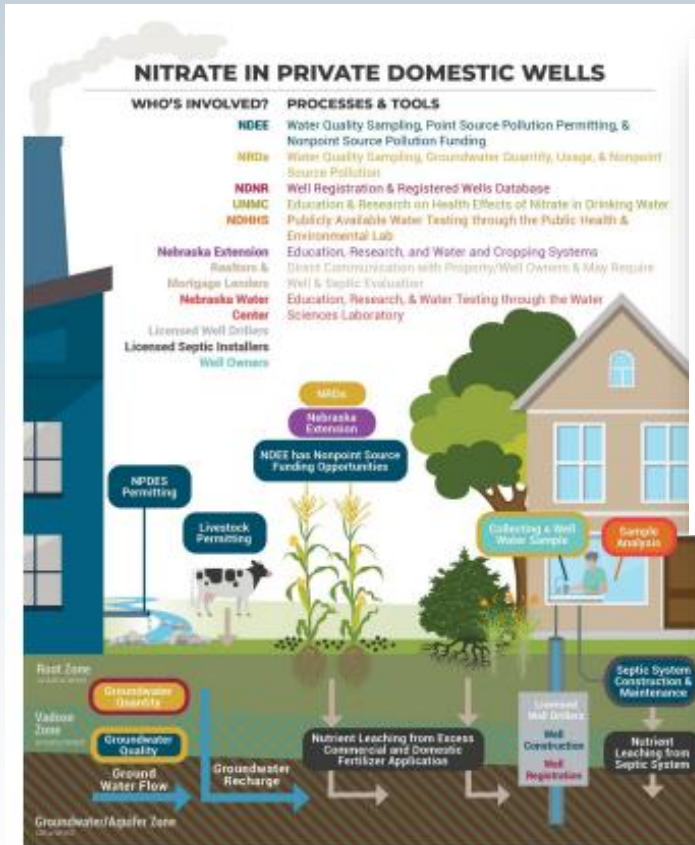
# Key Recommendations Related to Private Domestic Wells

Make data collected during the study public. Identify funding opportunities to continue private well sampling and treatment programs.

# Key Recommendations Related to Private Domestic Wells

Work with partner agencies to identify and reduce obstacles to well registration.

# NDEE Outreach Toolbox



**NITRATE IN DRINKING WATER** Nitrate is a compound that occurs naturally and has many human-made sources. Nitrate is in some lakes, rivers, and groundwater in Nebraska. You cannot taste, smell, or see nitrate in water. Consuming too much nitrate can be harmful—especially for babies.

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#### How to Protect Yourself and Your Family

**IF YOU ARE ON A PUBLIC WATER SYSTEM:** Your public water

#### Wellhead Protection Program

The Wellhead Protection (WHP) Program is a voluntary program and the first step a PWS can utilize to understand where their source water is coming from. The WHP Program models time of travel (TOT) paths for the 30 to 50 years for each well in a PWS and creates a boundary around TOT called a Wellhead Protection Area. PWSs can then voluntarily develop a WHP Plan to protect the land and groundwater surrounding the well from contamination. More information visit <http://dee.ne.gov/NDEEP/npw/npw.htm> or call 402-471-3376.

#### Source Water Protection Program

Source Water Protection (SWP) Program administers a competitive grant program for PWSs serving 10,000 people or less to help fund WHP planning and source water protection projects. Education projects in conjunction with on-the-ground projects to protect source water are eligible for the SWP Grant. More information visit <http://dee.ne.gov/> or call 402-471-3376.

#### Capacity Development

Capacity Development is a program that provides technical assistance to PWSs to ensure they have the financial capacity to implement projects. The program provides technical assistance through EPA funded Technical Assistance Board trainings to PWSs. More information visit <http://dee.ne.gov/> or call 402-471-3376.

#### Nebraska Drinking Water

Nebraska Drinking Water Program provides low-interest loans to PWSs to help them implement projects. PWSs on an AO file levels, which may

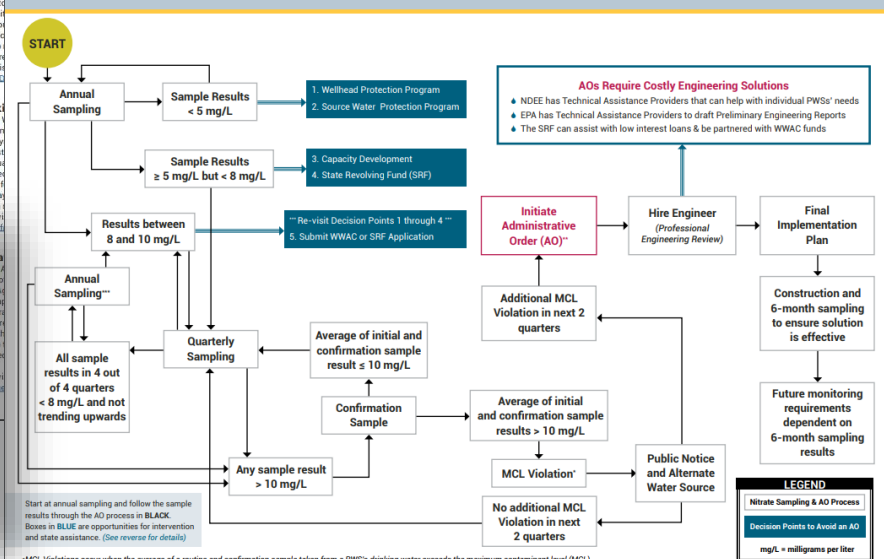


#### PUBLIC WATER SYSTEM

## Nitrate Decision Tool

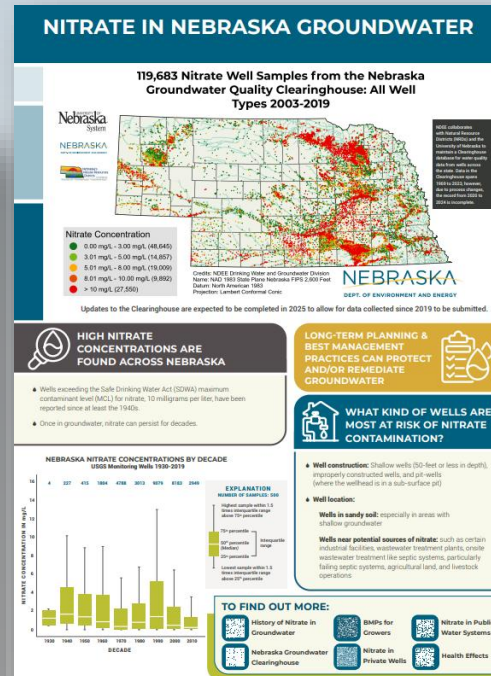
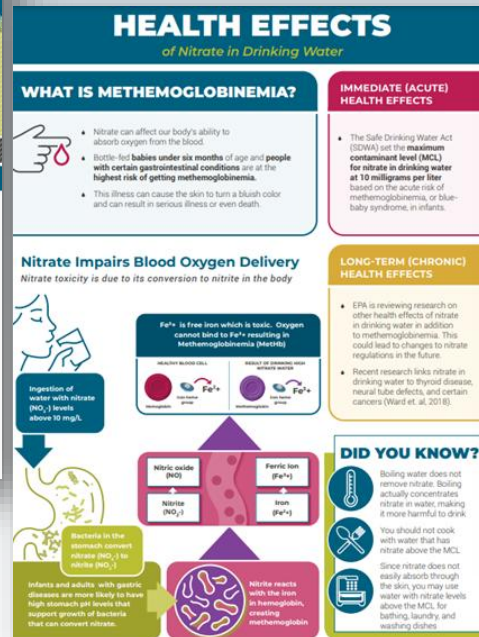
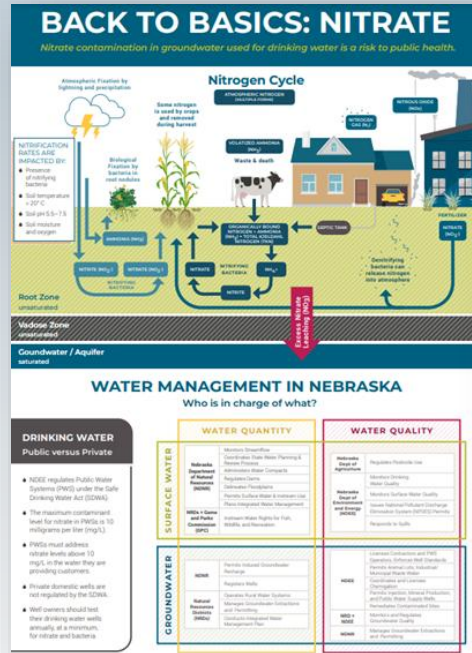


### Public Water System (PWS) Nitrate Sampling Requirements and Decision Points to Avoid an Administrative Order (AO) Flowchart





# Outreach Posters



# Overall Objective:

*Provide an analysis and recommend viable solutions for nitrate-impacted drinking water including drinking water supply not regulated by the Safe Drinking Water Act (SDWA).*



## Link to NDEE Nitrate Study



# Questions?

<https://dee.nebraska.gov/water/nitrate-drinking-water-study>

### Contact Information:

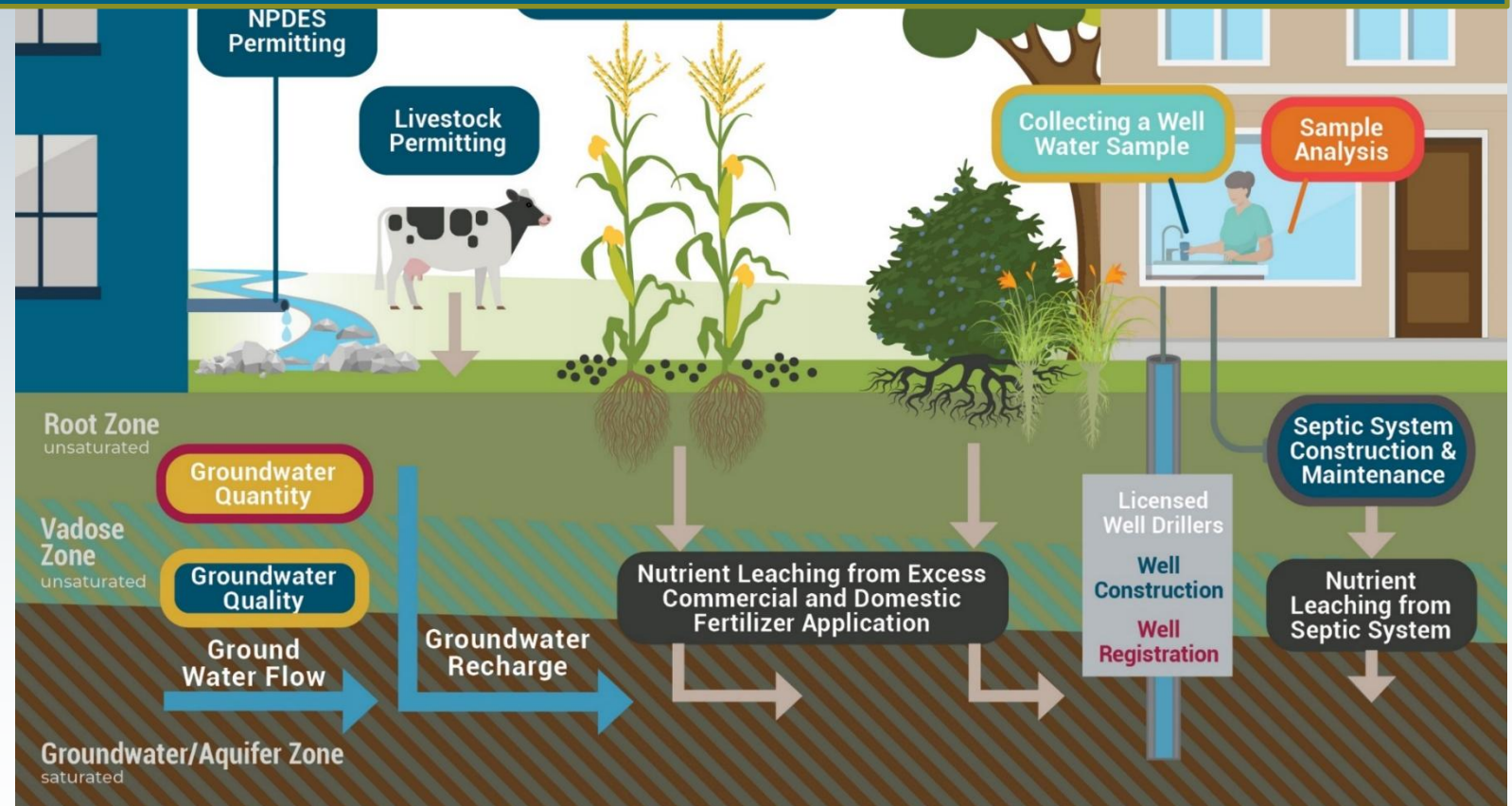
Bridger Corkill – [bridger.corkill@nebraska.gov](mailto:bridger.corkill@nebraska.gov)  
Engineer, Permitting and Engineering Division



# Private Domestic Wells: A Curious Case

**Initial Sample: 155 mg/L**

**Confirmation Sample:  
240 mg/L**



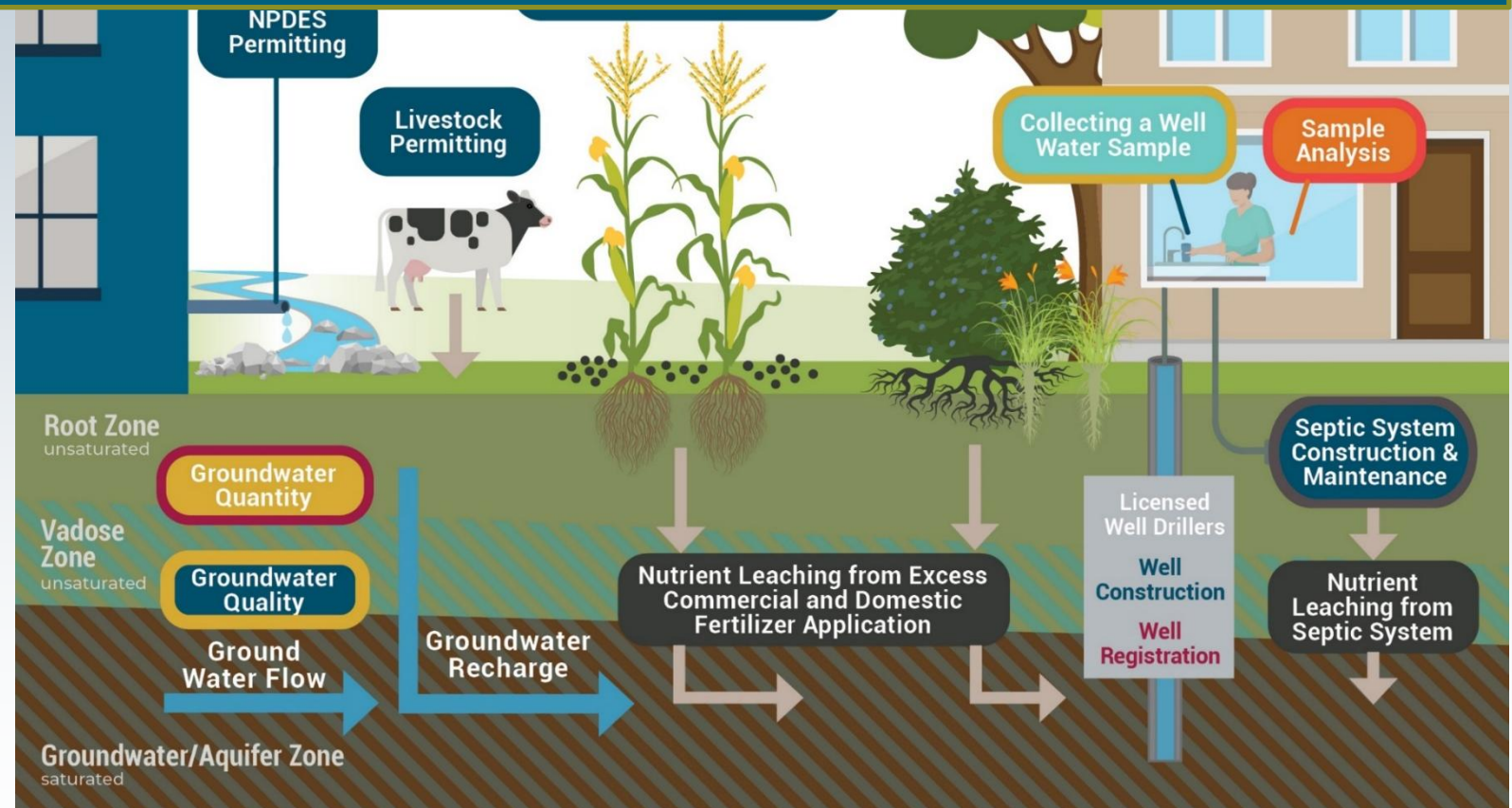
# Private Domestic Wells: A Curious Case

**Relatively New (2017)**

**Well Depth: >500 ft**

**Screen: >400 ft Below  
Ground Surface**

**Over 400 feet of  
Bentonite Seal**

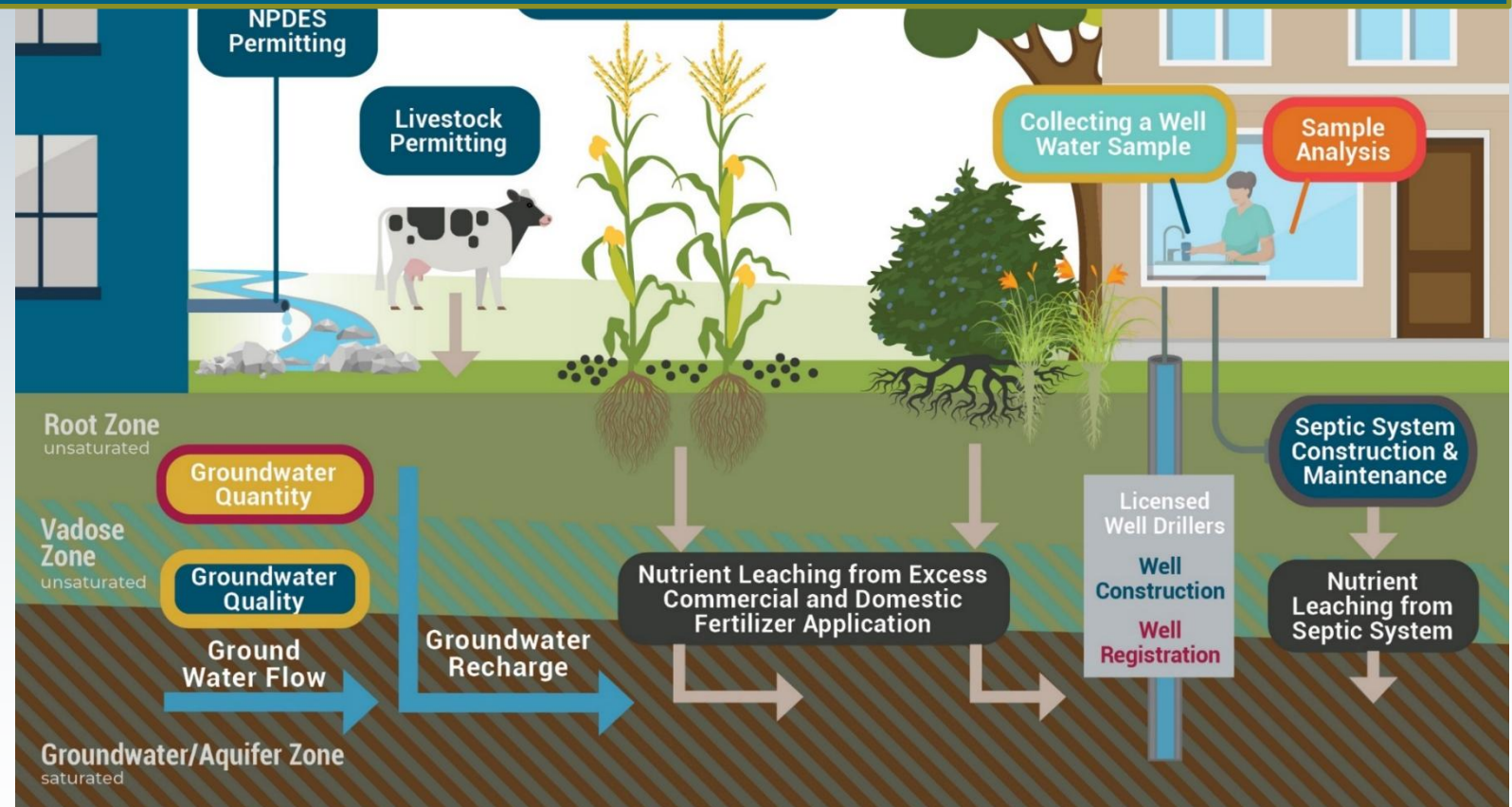


# Private Domestic Wells: A Curious Case

## CCTV Investigation

## Separated Pitless Adapter

## Perched Groundwater





# Private Domestic Wells: A Curious Case

NRD Assistance

UNL Water Center  
Isotope Testing

